

115TH CONGRESS 2D SESSION

S. 3364

To amend the Internal Revenue Code of 1986 to create a refundable first-time homebuyer tax credit.

IN THE SENATE OF THE UNITED STATES

August 22, 2018

Mr. Wyden introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 to create a refundable first-time homebuyer tax credit.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "First-Time Homebuyer
- 5 Credit Act of 2018".
- 6 SEC. 2. FIRST-TIME HOMEBUYER REFUNDABLE CREDIT.
- 7 (a) In General.—Section 36 of the Internal Rev-
- 8 enue Code of 1986 is amended to read as follows:

1 "SEC. 36. FIRST-TIME HOMEBUYER REFUNDABLE CREDIT. 2 "(a) Allowance of Credit.—In the case of an in-3 dividual who is a first-time homebuyer of a principal residence in the United States during a taxable year, there 4 5 shall be allowed as a credit against the tax imposed by this subtitle for such taxable year an amount equal to 2.5 percent of the purchase price of the residence. "(b) Limitations; Special Rules Based on Mar-8 ITAL AND FILING STATUS.— 10 "(1) Dollar Limitation.—The credit allowed 11 under subsection (a) shall not exceed \$10,000. 12 "(2)LIMITATION BASED ON PURCHASE 13 PRICE.—The amount allowable as a credit under 14 subsection (a) (determined without regard to this 15 paragraph and paragraph (3), and after the applica-16 tion of paragraph (1)) for the taxable year shall be 17 reduced (but not below zero) by the amount which 18 bears the same ratio to the amount which is so al-19 lowable as— 20 "(A) the excess (if any) of— 21 "(i) the purchase price of the resi-22 dence, over "(ii) \$600,000, bears to 23 24 "(B) \$100,000. "(3) Limitation based on modified ad-25 26 JUSTED GROSS INCOME.—

| 1 | "(A) IN GENERAL.—The amount allowable |
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| 2 | as a credit under subsection (a) (determined |
| 3 | without regard to this paragraph and after the |
| 4 | application of paragraphs (1) and (2)) for the |
| 5 | taxable year shall be reduced (but not below |
| 6 | zero) by the amount which bears the same ratio |
| 7 | to the amount which is so allowable as— |
| 8 | "(i) the excess (if any) of— |
| 9 | "(I) the taxpayer's modified ad- |
| 10 | justed gross income for such taxable |
| 11 | year, over |
| 12 | "(II) $\$80,000$ ($\$160,000$ in the |
| 13 | case of a joint return), bears to |
| 14 | "(ii) \$20,000. |
| 15 | "(B) Modified adjusted gross in- |
| 16 | COME.—For purposes of subparagraph (A), the |
| 17 | term 'modified adjusted gross income' means |
| 18 | the adjusted gross income of the taxpayer for |
| 19 | the taxable year increased by any amount ex- |
| 20 | cluded from gross income under section 911, |
| 21 | 931, or 933. |
| 22 | "(4) Age limitation.—No credit shall be al- |
| 23 | lowed under subsection (a) with respect to the pur- |
| 24 | chase of any residence for a taxable year if— |

| 1 | "(A) the taxpayer has not attained age 18 |
|----|--|
| 2 | as of the date of such purchase, or |
| 3 | "(B) a deduction under section 151 with |
| 4 | respect to the taxpayer is allowable to another |
| 5 | taxpayer for the taxable year. |
| 6 | In the case of a taxpayer who is married, the tax- |
| 7 | payer shall be treated as meeting the age require- |
| 8 | ment of subparagraph (A) if the taxpayer or the tax- |
| 9 | payer's spouse meets such age requirement. |
| 10 | "(5) Multiple purchasers.—If two or more |
| 11 | individuals who are not married purchase a principal |
| 12 | residence, the amount of the credit under subsection |
| 13 | (a) shall be allocated among such individuals in such |
| 14 | manner as the Secretary may prescribe by taking |
| 15 | into account the requirements of paragraphs (2) and |
| 16 | (3), except that the total amount of the credits al- |
| 17 | lowed to all such individuals shall not exceed |
| 18 | \$10,000. |
| 19 | "(6) Married couples must file joint re- |
| 20 | TURN.—If an individual is married at the close of |
| 21 | the taxable year, the credit shall be allowed under |
| 22 | subsection (a) only if the individual and the individ- |
| 23 | ual's spouse file a joint return for the taxable year. |
| 24 | "(c) Definitions.—For purposes of this section— |
| 25 | "(1) First-time homeblives — |

| 1 | "(A) IN GENERAL.—The term first-time |
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| 2 | homebuyer' means any individual who acquires |
| 3 | a principal residence by purchase if such indi- |
| 4 | vidual (and, if married, such individual's |
| 5 | spouse)— |
| 6 | "(i) has not claimed any credit or de- |
| 7 | duction under this title for any previous |
| 8 | taxable year with respect to the purchase |
| 9 | or ownership of any residence or residen- |
| 10 | tial real estate (including for any expendi- |
| 11 | tures relating to the placing in service of |
| 12 | any property on, in connection with, or for |
| 13 | use in such a residence or real estate), and |
| 14 | "(ii) attests under penalty of perjury |
| 15 | that— |
| 16 | "(I) the individual (and, if mar- |
| 17 | ried, the individual's spouse) has not |
| 18 | owned a principal residence at any |
| 19 | time prior to the purchase of the prin- |
| 20 | cipal residence to which this section |
| 21 | applies, and |
| 22 | (Π) the principal residence to |
| 23 | which this section applies was not ac- |
| 24 | quired from a person related to such |
| 25 | individual or spouse. |

| 1 | "(B) Waiver in case of certain |
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| 2 | CHANGES IN STATUS.—The Secretary may, in |
| 3 | such manner as the Secretary may prescribe, |
| 4 | waive the requirements of subparagraph (A) for |
| 5 | a taxable year in the case of an individual who |
| 6 | is not eligible to file a joint return for the tax- |
| 7 | able year, and who was married at the time the |
| 8 | individual or the individual's former spouse pur- |
| 9 | chased a previous residence. |
| 10 | "(2) Principal residence.—The term 'prin- |
| 11 | cipal residence' has the same meaning as when used |
| 12 | in section 121. |
| 13 | "(3) Purchase.— |
| 14 | "(A) In General.—The term 'purchase' |
| 15 | means any acquisition, but only if— |
| 16 | "(i) the property is not acquired from |
| 17 | a person related to the person acquiring |
| 18 | such property (or, if either such person is |
| 19 | married, such individual's spouse), and |
| 20 | "(ii) the basis of the property in the |
| 21 | hands of the person acquiring such prop- |
| 22 | erty is not determined— |
| 23 | "(I) in whole or in part by ref- |
| 24 | erence to the adjusted basis of such |

| 1 | property in the hands of the person |
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| 2 | from whom acquired, or |
| 3 | "(II) under section 1014(a). |
| 4 | "(B) Construction.—A residence which |
| 5 | is constructed by the taxpayer shall be treated |
| 6 | as purchased by the taxpayer on the date the |
| 7 | taxpayer first occupies such residence. |
| 8 | "(4) Purchase Price.—The term 'purchase |
| 9 | price' means the adjusted basis (without regard to |
| 10 | any reduction under section 1016(a)(38)) of the |
| 11 | principal residence on the date such residence is pur- |
| 12 | chased. |
| 13 | "(5) Related Persons.—A person shall be |
| 14 | treated as related to another person if the relation- |
| 15 | ship between such persons would result in the dis- |
| 16 | allowance of losses under section 267 or 707(b) (but, |
| 17 | in applying subsections (b) and (c) of section 267 |
| 18 | for purposes of this section, paragraph (4) of section |
| 19 | 267(c) shall be treated as providing that the family |
| 20 | of an individual shall include only the individual's |
| 21 | spouse, ancestors, lineal descendants, and spouse's |
| 22 | ancestors and lineal descendants). |
| 23 | "(6) Marital Status.—An individual's mar- |
| 24 | ital status shall be determined in accordance with |
| 25 | section 7703. |

"(d) DENIAL AND RECAPTURE RULES IN CASE OF DISPOSAL OF RESIDENCE WITHIN 5 TAXABLE YEARS.— "(1) Denial of credit in case of disposal WITHIN TAXABLE YEAR.—No credit under sub-section (a) shall be allowed to any taxpayer for any taxable year with respect to the purchase of a residence if the taxpayer disposes of such residence (or such residence ceases to be the principal residence of the taxpayer (and, if married, the taxpayer's spouse)) before the close of such taxable year.

"(2) Partial recapture.—

"(A) In General.—Except as provided in subparagraph (D), if the taxpayer disposes of the residence with respect to which a credit was allowed under subsection (a) (or such residence ceases to be the principal residence of the taxpayer (and, if married, the taxpayer's spouse)) during the 4-taxable-year period beginning with the taxable year immediately following the credit year, the tax imposed by this chapter for the taxable year in which such disposal (or cessation) occurs shall be increased by an amount equal to the recapture percentage of the amount of the credit so allowed.

| 1 | "(B) Credit year.—For purposes of sub- |
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| 2 | paragraph (A), the term 'credit year' means the |
| 3 | taxable year in which the credit under sub- |
| 4 | section (a) was allowed. |
| 5 | "(C) RECAPTURE PERCENTAGE.—For pur- |
| 6 | poses of subparagraph (A), the recapture per- |
| 7 | centage with respect to any disposal or ces- |
| 8 | sation described in such subparagraph shall be |
| 9 | determined in accordance with the following |
| 10 | table: |
| | "If the disposal or cessation occurs in: The 1st taxable year beginning after the credit year solutions after the credit year |
| 11 | "(D) Exceptions.—This paragraph shall |
| 12 | not apply in the case of a disposal or cessation |
| 13 | described in subparagraph (A) which occurs |
| 14 | after or incident to any of the following: |
| 15 | "(i) Death of the taxpayer or the tax- |
| 16 | payer's spouse. |
| 17 | "(ii) Divorce of the taxpayer. |
| 18 | "(iii) Involuntary conversion of the |
| 19 | residence (within the meaning of section |
| 20 | 121(d)(5)(A)). |
| 21 | "(iv) Relocation of duty station or |
| 22 | qualified official extended duty (as defined |

| 1 | in section 121(d)(9)(C)) of the taxpayer or |
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| 2 | the taxpayer's spouse who is a member of |
| 3 | the uniformed services (as defined in sec- |
| 4 | tion 121(d)(9)(C)(ii)), a member of the |
| 5 | Foreign Service of the United States (as |
| 6 | defined in section 121(d)(9)(C)(iii)), or an |
| 7 | employee of the intelligence community (as |
| 8 | defined in section $121(d)(9)(C)(iv)$. |
| 9 | "(v) Change of employment of the |
| 10 | taxpayer or the taxpayer's spouse which |
| 11 | meets the conditions of section 217(c). |
| 12 | "(vi) Loss of employment, health con- |
| 13 | ditions, or such other unforeseen cir- |
| 14 | cumstances as may be specified by the Sec- |
| 15 | retary. |
| 16 | "(e) Adjustment to Basis.—For purposes of this |
| 17 | subtitle, if a credit is allowed under this section with re- |
| 18 | spect to any property, the taxpayer's basis in such prop- |
| 19 | erty shall be reduced by the amount of the credit so al- |
| 20 | lowed. |
| 21 | "(f) Reporting.— |
| 22 | "(1) In General.—A credit shall be allowed |
| 23 | under this section only if the following are included |
| 24 | on the return of tax: |

| 1 | "(A) The individual's (and, if married, the |
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| 2 | individual's spouse's) social security number |
| 3 | issued by the Social Security Administration. |
| 4 | "(B) The street address (not including a |
| 5 | post office box) of the principal residence pur- |
| 6 | chased. |
| 7 | "(C) The purchase price of the principal |
| 8 | residence. |
| 9 | "(D) The date of purchase of the principal |
| 10 | residence. |
| 11 | "(E) The closing disclosure relating to the |
| 12 | purchase (in the case of a purchase financed by |
| 13 | a mortgage). |
| 14 | "(2) Reporting of real estate trans- |
| 15 | ACTIONS.—If the Secretary requires information re- |
| 16 | porting under section 6045 by a person described in |
| 17 | subsection (e)(2) thereof to verify the eligibility of |
| 18 | taxpayers for the credit allowable by this section, the |
| 19 | exception provided by section $6045(e)(5)$ shall not |
| 20 | apply.". |
| 21 | (b) Conforming Amendment Relating to Basis |
| 22 | Adjustment.—Subsection (a) of section 1016 of the In- |
| 23 | ternal Revenue Code of 1986 is amended— |
| 24 | (1) by striking "and" at the end of paragraph |
| 25 | (36), |

| 1 | (2) by striking the period at the end of para- |
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| 2 | graph (37) and inserting ", and", and |
| 3 | (3) by adding at the end the following new |
| 4 | paragraph: |
| 5 | "(38) to the extent provided in section 36(e).". |
| 6 | (c) Conforming Amendment.—Section 26(b)(2) of |
| 7 | the Internal Revenue Code of 1986 is amended by striking |
| 8 | subparagraph (W) and by redesignating subparagraphs |
| 9 | (X) and (Y) as subparagraphs (W) and (X), respectively. |
| 10 | (d) CLERICAL AMENDMENT.—The item relating to |
| 11 | section 36 in the table of sections for subpart C of part |
| 12 | IV of subchapter A of chapter 1 of the Internal Revenue |
| 13 | Code of 1986 is amended to read as follows: |
| | "Sec. 36. First-time homebuyer refundable credit.". |
| 14 | (e) Authority To Treat Claim of Credit as |
| | |
| 15 | Error, etc.—Subparagraph (N) of section 6213(g)(2) of |
| 15 16 | Error, etc.—Subparagraph (N) of section 6213(g)(2) of the Internal Revenue Code of 1986 is amended to read |
| 16 | |
| 16 | the Internal Revenue Code of 1986 is amended to read |
| 16 17 | the Internal Revenue Code of 1986 is amended to read as follows: |
| 16 17 18 | the Internal Revenue Code of 1986 is amended to read as follows: "(N) in the case of a return claiming the |
| 16 17 18 19 | the Internal Revenue Code of 1986 is amended to read as follows: "(N) in the case of a return claiming the credit under section 36— |
| 16 17 18 19 20 | the Internal Revenue Code of 1986 is amended to read as follows: "(N) in the case of a return claiming the credit under section 36— "(i) the omission of a social security |
| 116 117 118 119 220 221 | the Internal Revenue Code of 1986 is amended to read as follows: "(N) in the case of a return claiming the credit under section 36— "(i) the omission of a social security number required under section 36(f)(1)(A), |
| 116 117 118 119 220 221 222 | the Internal Revenue Code of 1986 is amended to read as follows: "(N) in the case of a return claiming the credit under section 36— "(i) the omission of a social security number required under section 36(f)(1)(A), "(ii) the inclusion of a social security |

| 1 | such individual as being of an age dif- |
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| 2 | ferent from the individual's age based |
| 3 | on such social security number, or |
| 4 | "(II) except as provided in sec- |
| 5 | tion 36(e)(1)(B), such social security |
| 6 | number has been included (other than |
| 7 | as a dependent for purposes of section |
| 8 | 151) on a return for any previous tax- |
| 9 | able year claiming any credit or de- |
| 10 | duction described in section |
| 11 | 36(c)(1)(A)(i), |
| 12 | "(iii) the omission of any other re- |
| 13 | quired information or documentation de- |
| 14 | scribed in section 36(f)(1), including the |
| 15 | inclusion of a post office box instead of a |
| 16 | street address for the purchased residence, |
| 17 | "(iv) the inclusion of any information |
| 18 | or documentation described in clause (iii) |
| 19 | if such information or documentation does |
| 20 | not support a valid claim for the credit, or |
| 21 | "(v) a claim of such credit for a tax- |
| 22 | able year with respect to the purchase of |
| 23 | a residence made after the last day of such |
| 24 | taxable year, or". |

- 1 (f) IRS Recordkeeping.—Notwithstanding the lim-2 itations on assessment and collection under section 6501
- 3 of the Internal Revenue Code of 1986, the Commissioner
- 4 of Internal Revenue shall maintain in perpetuity records
- 5 of returns and return information (as defined in section
- 6 6103(b)(2) of such Code) of any taxpayer claiming the
- 7 credit under section 36 of such Code (as amended by this
- 8 section) for the taxable year in which such credit is
- 9 claimed and succeeding taxable years. The Commissioner
- 10 may, in the Commissioner's discretion, discard such
- 11 records within a reasonable amount of time after the death
- 12 of such taxpayer (and, if married, the taxpayer's spouse).
- 13 (g) Effective Date.—The amendments made by
- 14 this section shall apply to residences purchased in taxable
- 15 years beginning after December 31, 2018.

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