HOUSE BILL 1421

F1, F2 5lr3182

By: Delegate Miller

Introduced and read first time: February 7, 2025

Assigned to: Ways and Means

A BILL ENTITLED

1 AN ACT concerning

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Accountability and Implementation Board – Scope of Authority

- FOR the purpose of placing the Accountability and Implementation Board under the authority of the State Board of Education; altering the scope of authority of the Accountability and Implementation Board; requiring the State Board to review reporting requirements under the Blueprint for Maryland's Future and submit a certain report; and generally relating to the authority of the Accountability and Implementation Board.
- 9 BY repealing and reenacting, without amendments,
- 10 Article Education
- 11 Section 1–101(a), (f), and (l), 5–401(a) and (b), 5–402(a), 5–411(a), (b), and (h), and
- 12 5–412(a)(1) through (3)
- 13 Annotated Code of Maryland
- 14 (2022 Replacement Volume and 2024 Supplement)
- 15 BY repealing and reenacting, with amendments,
- 16 Article Education
- 17 Section 5–402(b) and (h), 5–405 through 5–410, 5–411(g) and (i), 5–412(b)(6), and
- 18 5–414
- 19 Annotated Code of Maryland
- 20 (2022 Replacement Volume and 2024 Supplement)
- 21 BY repealing
- 22 Article Education
- Section 5-402(f) and (g)
- 24 Annotated Code of Maryland
- 25 (2022 Replacement Volume and 2024 Supplement)
- 26 SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
- 27 That the Laws of Maryland read as follows:



Article – Education 1 2 1-101.3 In this article, unless the context requires otherwise, the following words have (a) 4 the meanings indicated. (f) "Department" means the State Department of Education. 5 6 "State Board" means the State Board of Education. (1)5-401. 7 8 In this subtitle the following words have the meanings indicated. (a) 9 (b) "Board" means the Accountability and Implementation Board. 5-402. 10 11 Beginning on July 1, 2020, and continuing until June 30, 2032, there is an (a) 12 Accountability and Implementation Board. 13 (b) **(1)** The Board is [an independent] A unit of State government SUBJECT TO THE BYLAWS, RULES, AND REGULATIONS OF THE STATE BOARD. 14 15 **(2)** THE STATE BOARD IS THE HEAD OF THE BOARD. (f) 16 The Board may: Adopt regulations to carry out the provisions of this subtitle; 17 (1) 18 (2) Adopt bylaws for the conduct of its business; 19 Maintain offices at a place the Board designates in the State; (3) 20 (4) Accept loans, grants, or assistance of any kind from any entity of 21federal, State, or local government, an institution of higher education, or a private source; 22Enter into contracts or other legal instruments, including, as necessary, (5)23contracts with independent experts to fulfill any of its duties under this subtitle; 24(6) Sue or be sued; and 25 Subpoena data needed to complete its functions and duties under this (7)26 subtitle.

Except as provided in this subsection, the Board is exempt from: 1 (g) (1) 2 (i) Title 10 and Division II of the State Finance and Procurement 3 Article; and The provisions of Division I of the State Personnel and Pensions 4 (ii) Article that govern the State Personnel Management System. 5 6 The Board is subject to the Public Information Act. (2)7 (3)(i) The Board is subject to the Open Meetings Act. 8 Each open Board meeting shall be made available to the (ii) public through live video streaming. 9 The Board shall make publicly available on the Internet a 10 11 complete, unedited archived video recording of each open meeting for a minimum of 5 years 12after the date of the meeting. 13 The Board and its officers and employees are subject to the Maryland Public Ethics Law. 14 15 (5)The Board and its employees are subject to Title 12, Subtitle 4 of the State Finance and Procurement Article. 16 17 [(h)] **(F)** [The] EXCEPT AS PROVIDED IN PARAGRAPH (3) OF THIS **SUBSECTION, THE** Board [is not intended to] **MAY NOT** usurp or abrogate: 18 19 (i) The operational authority of the Department, THE STATE 20 **BOARD.** the Governor's Workforce Development Board, the Maryland Higher Education 21Commission, the Department of Commerce, or the Maryland Department of Labor; or 22The day-to-day decision making of county boards, local 23superintendents, institutions of higher education, or other stakeholders with a role to play 24in the implementation of the Blueprint for Maryland's Future. 25 (2)The Board may not usurp or abrogate the lawful collective bargaining 26 process due educators and others in the State. 27 (3)The Board shall have [plenary] authority, AS PROVIDED IN THIS SUBTITLE, over [all matters within its jurisdiction under this subtitle, including] 2829 THE MONITORING AND EVALUATION OF the intended outcomes of the Blueprint for 30 Maryland's Future THROUGH APPROVAL OF IMPLEMENTATION PLANS AND OTHER 31 REQUIRED REPORTS MEASURING **PROGRESS TOWARD** ACHIEVING THE

BENCHMARKS SET IN THE BOARD'S COMPREHENSIVE IMPLEMENTATION PLAN.

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1 In the event of a conflict between a decision or policy of the Board 2 and the decision or policy of another entity REQUIRED TO IMPLEMENT AN ELEMENT OF 3 THE BLUEPRINT FOR MARYLAND'S FUTURE AND TO SUBMIT AN IMPLEMENTATION 4 PLAN UNDER § 5-404 OF THIS SUBTITLE OR A REPORT UNDER § 5-408 OF THIS SUBTITLE on a matter [within the Board's jurisdiction] RELATED TO AN 5 6 IMPLEMENTATION PLAN OR REPORT, the Board's decision or policy shall control. 7 5-405.8 Subject to the [judgment] RECOMMENDATION of the Board AND APPROVAL 9 **OF THE STATE BOARD** and in accordance with this section, each fiscal year a portion of 10 the increase in the State share of major education aid, as defined in § 5-201 of this title, 11 over the amount provided in the prior fiscal year shall be withheld from public schools and 12 local school systems. 13 (b) Except as otherwise provided in this section, beginning in fiscal year 2023, 14 25% of the increase in the State share of major education aid over the amount provided in 15 the prior fiscal year shall be automatically withheld from a local school system for the next 16 fiscal year. 17 For fiscal year 2023, the Board shall release funds withheld under this (c) (1)section if the Board finds that a local school system has met the minimum guidelines for 18 19 the submission of the initial implementation plan under § 5–404 of this subtitle. 20 (2)Beginning in fiscal year 2024 and ending in fiscal year 2025, the Board 21shall release funds withheld under this section each year if the Board finds that a local 22school system or public school: 23Has developed an initial implementation plan under § 5-404 of (i) this subtitle; and 2425Has received approval for its initial implementation plan and for (ii) 26any subsequent modifications. 27 Beginning in fiscal year 2026, the STATE Board shall consider releasing funds (d) 28 withheld under this section to a public school or local school system if: 29 The **STATE** Board receives a recommendation to release funds from: (1) The [Department] **BOARD**; 30 (i) The Career and Technical Education Committee established 31 32 under § 21–209 of this article; or

33 (iii) An Expert Review Team established under \S 5–411 of this 34 subtitle; or

1 (2) The **STATE** Board, **IN CONSULTATION WITH THE BOARD**, determines 2 that a public school or local school system has made sufficient progress on an 3 implementation plan or taken appropriate steps to improve student performance.

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- (e) The **STATE** Board may withhold more than 25% of the increase in the State share of major education aid over the amount provided in the current fiscal year from a public school or local school system[, if, in the judgment of the Board] **IF THE BOARD MAKES ANY OF THE FOLLOWING DETERMINATIONS**:
- 8 (1) A local school system has not made satisfactory efforts to develop or 9 revise the implementation plan required to be approved by the Board under § 5–404 of this 10 subtitle;
- 11 (2) A public school or local school system has not made sufficient progress 12 on its implementation plan; or
- 13 (3) A public school or local school system has not taken appropriate steps 14 to improve student performance.
- 15 (f) In determining whether to release or withhold additional funds under this section, the **STATE** Board shall consider whether a public school or local school system has been responsive to the recommendations of the Department, the Career and Technical Education Committee, an Expert Review Team, **THE BOARD**, and the Board's staff.
- 19 (g) The **STATE** Board shall notify the Governor, the President of the Senate, and 20 the Speaker of the House of Delegates of a decision not to release funds or to withhold 21 additional funds.
- (h) (1) If the **STATE** Board, **ON RECOMMENDATION OF THE BOARD**, finds that funding should not be released under subsection (c) or subsection (d) of this section, the **STATE** Board shall, on or before December 1, issue an initial warning to the public school principal or county superintendent that funds may not be released in the next fiscal year.
- 27 (2) A warning issued under paragraph (1) of this subsection shall inform 28 the local principal or county superintendent of:
- 29 (i) The findings by the **STATE** Board and the reasoning for the 30 findings; and
- 31 (ii) Any steps that may be undertaken to remedy the finding.
- 32 (3) On or before February 1, the **STATE** Board shall make a final determination on whether to release funds under this section for the next fiscal year.

- 1 (4) If a public school or local school system makes progress in some areas 2 but not in others, the **STATE** Board may determine that a portion of the funds may be 3 released while a portion may be withheld.
- 4 (i) The **STATE** Board shall notify the State Superintendent and the Comptroller for purposes of § 5–205 of this title by June 1 of each year of the Board's final decision to release, not release, or withhold additional funds under this section in the next fiscal year.
- 7 (j) (1) The **STATE** Board may determine it is necessary to release or withhold 8 funds for the current fiscal year.
- 9 (2) The **STATE** Board shall notify the State Superintendent and the Comptroller as soon as practicable for purposes of § 5–205 of this title if it decides to release or withhold additional funds during the current fiscal year.
- 12 (k) The **STATE** Board shall develop an appeals process through which a public school or local school system may contest the withholding of funds under this section.
- 14 5–406.
- 15 (a) The Board shall review the use of funds provided under Subtitle 2 of this title 16 by the State and local government agencies responsible for implementing the Blueprint for 17 Maryland's Future.
- 18 (b) (1) On or before January 1 each year in 2022 through 2032, the 19 Department shall submit to the Board information on the use of school—level expenditures 20 in the current fiscal year to aid the Board in fulfilling its responsibilities under this subtitle.
- 21 (2) (i) Subject to subparagraph (ii) of this paragraph, each local school system shall report to the Department, in a manner determined by the Department, on school-level spending to aid the Department in fulfilling its obligations under this subtitle.
- 24 (ii) Each local school system that includes public charter schools shall account in the report required under this subsection for the distribution of school—level funding to public charter schools to demonstrate compliance with § 5–234 of this title.
- 28 (c) The Board shall monitor the expenditures of local school systems to ensure 29 that minimum school–level funding requirements under § 5–234 of this title are met.
- 30 (d) The Board shall monitor the expenditures of funding provided to local school systems under § 5–223 of this title to ensure that public schools are providing the necessary services.
- 33 (e) (1) The Board shall monitor how additional special education funding 34 provided under § 5–225 of this title is being used, including:

- 1 (i) The aggregate number of children in special education services 2 by school; and
- 3 (ii) The special education services that have been provided through 4 funding under § 5–225 of this title.
- 5 (2) If a local school system is not spending funding allocated under § 5–225 6 of this title in addition to special education spending levels provided by State and local 7 funds on June 30, 2020, the school system shall provide a written response to the Board 8 explaining why additional spending on special education is not necessary.
- 9 (f) [The] SUBJECT TO THE APPROVAL OF THE STATE BOARD, THE Board shall develop an appeals process through which local school systems may request greater flexibility in meeting this requirement for reasons including a significant shift in total enrollment or at-promise enrollment between schools from the prior school year to the current school year.
- 14 5–407.
- 15 (a) Beginning in fiscal year 2022, ON RECOMMENDATION OF the Board, THE
 16 STATE BOARD may determine to withhold appropriated funds from the Department, the
 17 Maryland Higher Education Commission, the Career and Technical Education Committee,
 18 or any other entity of State or local government responsible for developing an
 19 implementation plan under § 5–404 of this subtitle if the entity:
- 20 (1) Has not developed an initial implementation plan, or has not had its 21 implementation plan approved; or
- 22 (2) Has not implemented its implementation plan appropriately.
- 23 (b) The **STATE** Board shall notify the Comptroller, the Governor, the President 24 of the Senate, and the Speaker of the House of Delegates regarding the intent to withhold 25 appropriated funds under this section.
- 26 (c) After receiving notification from the **STATE** Board under subsection (b) of this section, the Comptroller shall withhold the amount of funding that the **STATE** Board determines is necessary to be withheld.
- 29 5–408.

- 30 (a) [In] SUBJECT TO SUBSECTION (E) OF THIS SECTION, IN order to meet its obligation to track whether the Blueprint for Maryland's Future is progressing according to plan, the Board shall:
 - (1) Develop guidelines for the submission of reports by:

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1	(i)	The	The Department;	
2	(ii)	Loca	Local school systems; and	
3	(iii)	Publ	ic schools;	
4 5 6 7	(2) Using reports submitted in accordance with item (1) of this subsection and the Board's ongoing monitoring as a guide, gather and analyze disaggregated data, in accordance with subsection (c) of this section, to measure progress made on the implementation of the Blueprint for Maryland's Future by examining:			
8	(i) The effects on student performance over time, with specific emphasis on closing achievement gaps between student groups of different:			
10		1.	Race;	
11		2.	Ethnicity;	
12		3.	Disability status;	
13		4.	Household income;	
14		5.	Linguistic status; and	
15 16	6. Any other student group characteristics that featur achievement gaps as determined by the Board; and			
17	(ii)	Stud	ent outcomes, such as:	
18		1.	Absenteeism;	
19		2.	Disciplinary action;	
20		3.	Enrichment opportunities; and	
21		4.	Meaningful family involvement;	
22 23	(3) Monitor and review the performance of each teacher preparation program at an institution of higher education and alternative teacher preparation program			
24 25	(4) Monitor changes in the concentration of students eligible for free and reduced price meals within public schools and local school systems;			
26 27	(5) Exa bodies;	mine tl	ne school—level diversity of public school staff and student	

- 1 (6)Monitor and review the placement and concentration of students in 2 particular racial, ethnic, linguistic, economic, and disability status groups assigned to: 3 (i) Novice teachers; 4 Teachers providing instruction in fields in which they lack (ii) 5 expertise; 6 Substitute teachers who teach the same class for more than 1 (iii) 7 week; and 8 (iv) Effective teachers, including teachers at levels three and four of 9 the career ladder established under Title 6, Subtitle 10 of this article; 10 Monitor and review the progress of community schools receiving grants under § 5–223 of this article; 11 12 Monitor public schools and local school systems to ensure that sufficient 13 numbers of teachers are participating in the career ladder and achieving National Board Certification, as provided in Title 6, Subtitle 10 of this article; 14 15 Examine the racial, ethnic, disability-status, and income makeup of full-day prekindergarten students, disaggregated by providers, and monitor whether the 16 17 mix of public and private prekindergarten providers is effectively meeting the needs of 18 families; and 19 [Approve] COMMENT ON the plans for deployment of Expert Review (10)20 Teams submitted by the Department and the Career and Technical Education Committee 21under §§ 5–411 and 5–412 of this subtitle. 22In gathering and analyzing data to complete its duties under this (b) 23 subtitle, the Board may collect data from any relevant entities. 24(2)If additional data is needed for the Board to complete its duties, the 25Board may request that other appropriate government agencies aid in the collection of data. 26 Unless otherwise prohibited by law, a government agency shall provide (3)the Board with any requested data. 27
- 31 (c) The Board shall work with the Maryland Longitudinal Data System Center to 32 collect and analyze data necessary to carry out the Board's responsibilities under this 33 subtitle and may direct the Center to provide:

Board has requested under this subsection shall regularly collect the requested data and

Unless otherwise prohibited by law, a government agency whose aid the

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(4)

provide it to the Board.

- 1 (1) A researcher designated by the Board access to the data in the 2 Maryland Longitudinal Data System in accordance with the procedures for staff 3 authorization and data access established by the Maryland Longitudinal Data System 4 governing board;
- 5 (2) Aggregate data tables; or
- 6 (3) Research or evaluation.
- 7 (d) Any student-level information reported to or by the Board shall be 8 disaggregated by race, ethnicity, gender, family income level, linguistic status, and 9 disability status.
- 10 (E) (1) ON OR BEFORE SEPTEMBER 1, 2025, AND EACH SEPTEMBER 1
 11 THEREAFTER, THE STATE BOARD SHALL REVIEW THE REQUESTED OR REQUIRED
 12 REPORTS UNDER THIS SUBTITLE AND FOR THE BLUEPRINT FOR MARYLAND'S
 13 FUTURE AS A WHOLE TO IDENTIFY DUPLICATION AND OPPORTUNITIES TO CLARIFY
 14 AND CONSOLIDATE REPORTING REQUESTS OR REQUIREMENTS.
- 15 (2) ON OR BEFORE OCTOBER 1, 2025, AND EACH OCTOBER 1
 16 THEREAFTER, THE STATE BOARD SHALL REPORT TO THE GENERAL ASSEMBLY, IN
 17 ACCORDANCE WITH § 2–1257 OF THE STATE GOVERNMENT ARTICLE, ON
 18 RECOMMENDATIONS DEVELOPED AFTER THE REVIEW CONDUCTED IN ACCORDANCE
 19 WITH PARAGRAPH (1) OF THIS SUBSECTION.
- 20 5-409.
- 21 (a) In addition to any other duties assigned or duties granted to the Board under 22 this subtitle, the Board, UNLESS OTHERWISE DIRECTED BY THE STATE BOARD, has the 23 power to perform the duties described in this section.
- (b) The Board shall:
- 25 (1) Oversee the work of the Career and Technical Education Committee established under § 21–209 of this article;
- 27 (2) Coordinate through the Department the State's participation in the 28 Organization for Economic Cooperation and Development's Program for International 29 Student Assessment survey program;
- 30 (3) In accordance with $\S 5-408(c)$ of this subtitle, report on or before 31 November 1 each year for calendar years 2021 through 2031 to the Governor, the public, 32 and, in accordance with $\S 2-1257$ of the State Government Article, the General Assembly,
- 33 on:

- 1 Progress made on the implementation of the Blueprint for (i) 2 Maryland's Future; 3 (ii) Recommended legislative changes, including any changes necessary to ensure that the implementations have adequate resources and measurements; 4 5 The degree to which State and local agencies, as applicable, are 6 carrying out their assigned roles in implementing the Blueprint for Maryland's Future; and 7 Whether the funds provided by the State and local governments 8 are consistent with the Board's estimate of what is necessary to fully implement the 9 Blueprint for Maryland's Future; 10 Provide training to Expert Review Teams established under § 5–411 of this subtitle; and 11 12 (5)Provide outreach and educational materials to parents, students, and 13 members of the public on the Blueprint for Maryland's Future. 14 The UNLESS OTHERWISE DIRECTED BY THE STATE BOARD, THE Board (c) 15 may: Recommend that the Department and the Maryland Higher Education 16 17 Commission review the accreditation of a program reviewed under § 5–408(a)(3) of this 18 subtitle that was found to be ineffective; 19 Determine that the career ladder system under Title 6, Subtitle 10 of 20 this article has been well established throughout the State for the purposes of 21implementing the Blueprint for Maryland's Future; 22Make grants to innovative programs developed by public schools, 23institutions of postsecondary education, nonprofit organizations, and other persons that 24help further the Board's purpose; and 25(4) Perform any other duties necessary to carry out the powers granted 26 under this subtitle. 27 5-410.28In addition to [its own] THE assessments and tracking of progress, required under § 5-406 of this subtitle, the STATE Board shall contract with a public or private 29 30 entity to conduct an independent evaluation of the State's progress in implementing the
 - (b) The independent evaluation shall include an assessment of:

Blueprint for Maryland's Future and achieving the expected outcomes during the

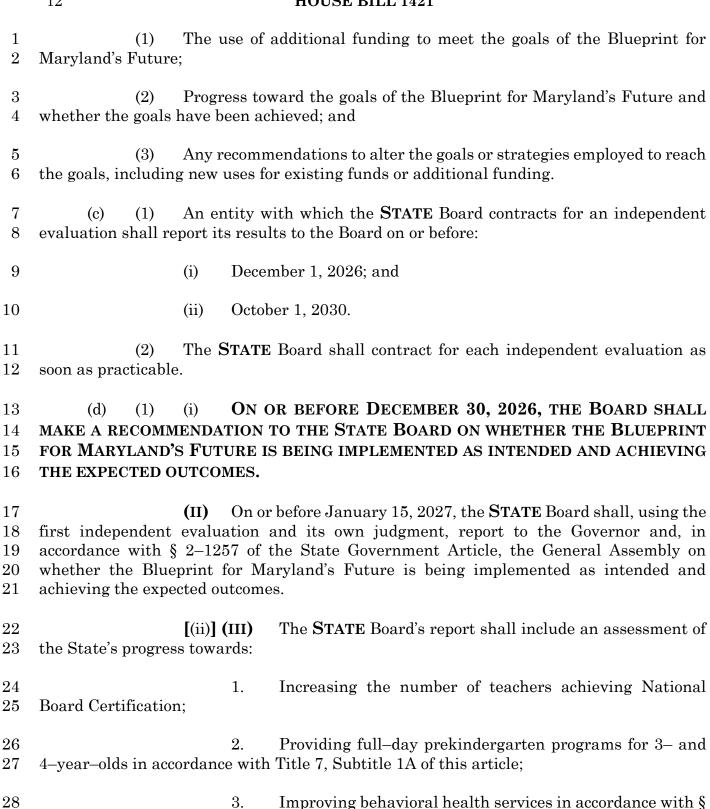
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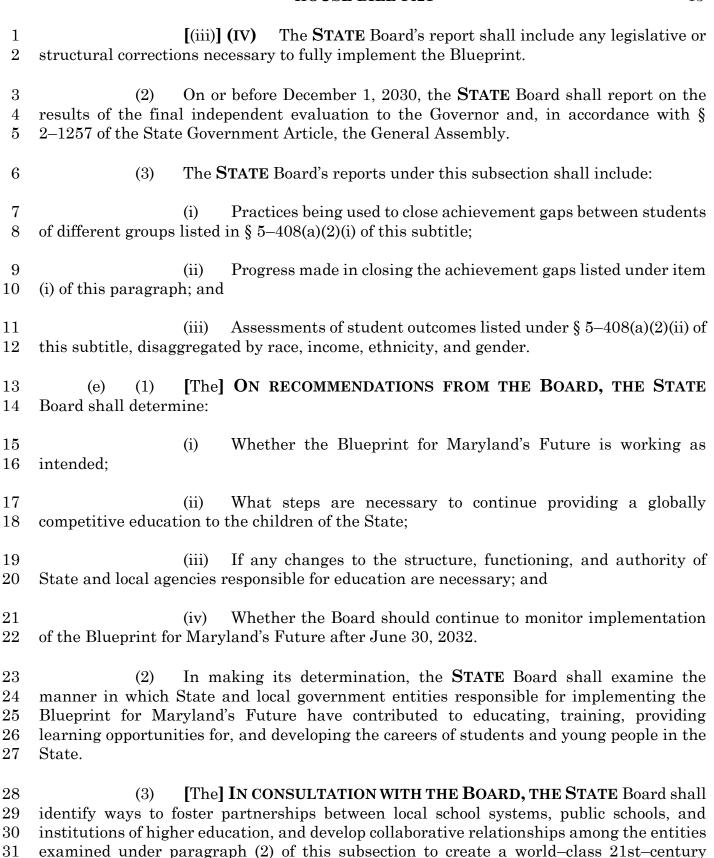
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implementation period.

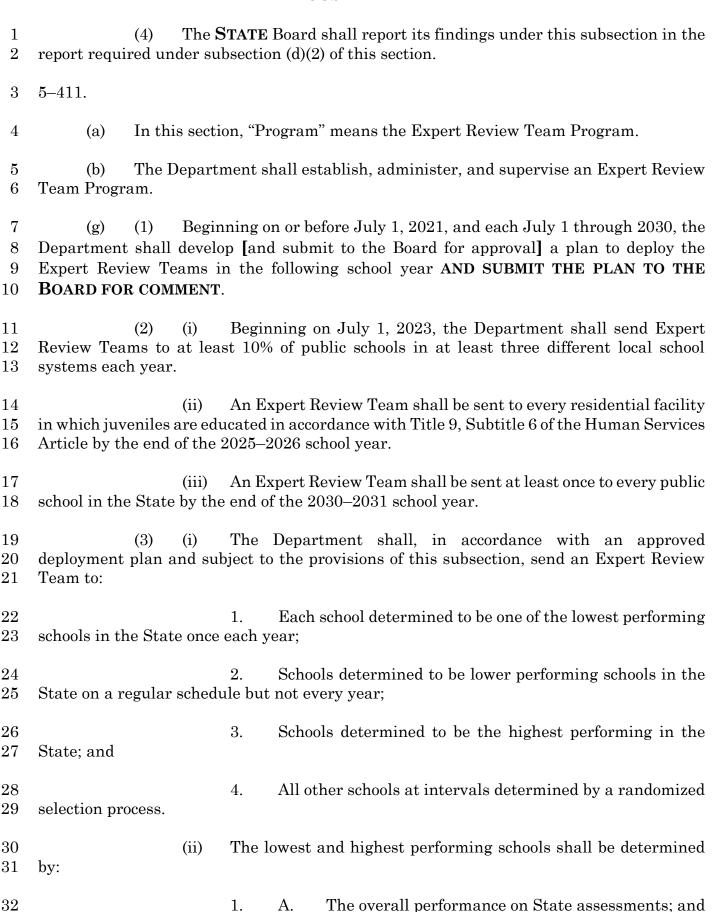
7–447 of this article; and



30 Ensuring that students enrolled in public schools meet 4. 31 college and career standards in accordance with § 7–205.1 of this article.



education system in the State.



- 1 В. The performance of subgroups of students on State 2 assessments; or 3 2. Based on data produced by the data monitoring system established under the federal Every Student Succeeds Act. 4 5 Beginning on July 1, 2025, a school that has not been selected for review 6 by an Expert Review Team may submit a request to the Department for a review. 7 The Board may request that the Department send an Expert Review 8 Team to a particular school. 9 Beginning in the 2022–2023 school year, the Department shall send an 10 Expert Review Team to a school or a group of schools in the same immediate area in which students continue to demonstrate learning loss that began in relation to the COVID-19 11 12 pandemic for the purpose of determining the reason that the learning loss continues. 13 (h) During the period from July 1, 2023, through June 30, 2025, the report and 14 recommendations of an Expert Review Team shall be advisory only and may be used by a 15 school and local school system to strengthen the school program and the management of the school and local school system. 16 17 (i) (1)Beginning on July 1, 2025, the report and recommendations of 18 an Expert Review Team shall be used by the Department as the basis for a 19 [recommendation to the Board] **DETERMINATION** under § 5–405 of this subtitle as to 20 whether to release a portion of the annual increase in funding for the upcoming school year 21because the school and the local school system have developed a satisfactory plan for the 22 use of the funds consistent with the Expert Review Team's recommendations. 23 (ii) In fulfilling its duties under this subsection, an Expert Review 24Team in the Program may make recommendations on: 251. Requiring State action in accordance with § 7–203.4 of this 26 article; or 27 2. Pairing the school with a higher performing school with 28similar demographics from which the school leadership collaborates and shares expertise 29 for the benefit of faculty and staff. 30 If the **STATE** Board determines that all or a portion of a school's annual 31 increase in funding should not be released due to an unsatisfactory plan, the Department 32 shall work with the school and local school system to develop a satisfactory plan to allow 33 release of the withheld funds.
- 34 5–412.

(a) (1) In this section the following words have the meanings indicated.

- 1 (2) "CTE Committee" means the Career and Technical Education 2 Committee established under § 21–207 of this article.
- 3 (3) "Program" means the CTE Expert Review Team Program.
- 4 (b) (6) (i) Beginning on July 1, 2022, and ending July 1, 2031, the CTE 5 Committee shall develop and submit to the **STATE** Board, for approval, a plan to deploy 6 the CTE Expert Review Teams in the following school year.
- Subject to the **STATE** Board's approval, the CTE Committee shall schedule CTE Expert Review Team school visits in a manner designed to provide the CTE Committee and the Department with sufficient information to make informed decisions on the release of school funds conditioned on student performance, including adequate time for a school to respond to an Expert Review Team's report and recommendations before decisions are made regarding the retaining of school funds.
- 13 5-414.
- 14 (a) On or after July 1, 2026, the Board, in consultation with the Maryland 15 Longitudinal Data System Center, shall perform an evaluation that measures the 16 effectiveness of efforts to increase diversity in:
- 17 (1) Enrollment in teacher preparation programs;
- 18 (2) Teacher candidates who successfully graduate from teacher 19 preparation programs and subsequently enter the teaching profession; and
- 20 (3) Teachers and school leaders in primary and secondary schools in the 21 State.
- 22 (b) The evaluation required under subsection (a) of this section shall be conducted 23 in consultation with at least one institution of higher education in the State.
- 24 (c) (1) ON OR BEFORE NOVEMBER 30, 2026, THE BOARD SHALL SUBMIT
 25 A REPORT TO THE STATE BOARD ON THE RESULTS OF THE EVALUATION
 26 PERFORMED UNDER SUBSECTION (A) OF THIS SECTION, INCLUDING ANY
 27 RECOMMENDATIONS FOR ALTERATIONS TO STATE PROGRAMS AND POLICIES AS
 28 NEEDED TO ENSURE DIVERSITY IN THE AREAS DESCRIBED UNDER SUBSECTION (A)
 29 OF THIS SECTION.
- 30 **(2)** On or before December 31, 2026, the **STATE** Board shall submit a report 31 to the Governor and, in accordance with § 2–1257 of the State Government Article, the 32 General Assembly on the results of the evaluation performed under subsection (a) of this 33 section, including any recommendations for alterations in State programs and policies as 34 needed to ensure diversity in the areas described under subsection (a) of this section.

SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July 2 $\,$ 1, 2025.