

117TH CONGRESS H. R. 4157

To amend section 1977 of the Revised Statutes to protect equal rights under law.

IN THE HOUSE OF REPRESENTATIVES

June 24, 2021

Mr. Raskin (for himself and Mr. Jones) introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

To amend section 1977 of the Revised Statutes to protect equal rights under law.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Economic Inclusion
- 5 Civil Rights Act of 2021".
- 6 SEC. 2. EQUAL RIGHTS.
- 7 Section 1977 of the Revised Statutes (42 U.S.C.
- 8 1981) is amended to read as follows:

1 "SEC. 1977. EQUAL RIGHTS UNDER LAW.

- 2 "(a) FINDING.—Congress finds that the decisions of
- 3 the Supreme Court of the United States in Comcast Corp.
- 4 v. National Ass'n of African American-Owned Media, 140
- 5 S. Ct. 1009 (2020), and General Building Contractors
- 6 Ass'n v. Pennsylvania, 458 U.S. 375 (1982), have weak-
- 7 ened the scope and effectiveness of Federal civil rights
- 8 protections.
- 9 "(b) Purpose and Authority.—
- 10 "(1) AUTHORITY.—This section is an exercise
- of congressional authority under section 5 of the
- 12 14th Amendment, section 2 of the 13th Amendment,
- and the Commerce Clause of section 8 of article I,
- of the Constitution of the United States.
- 15 "(2) Purpose.—The purpose of this section is
- to protect civil rights, including to enact into law key
- principles set forth in portions of the concurring
- opinion of Justice Ginsburg in Comcast Corp. v. Na-
- 19 tional Ass'n of African American-Owned Media, 140
- S. Ct. 1009 (2020), and the dissenting opinion of
- Justice Marshall in General Building Contractors
- 22 Ass'n v. Pennsylvania, 458 U.S. 375 (1982).
- 23 "(c) Definitions.—In this section:
- 24 "(1) Economic activity.—The term 'economic
- activity' shall have the broadest meaning permissible
- 26 under the Constitution, including—

1	"(A) making, performing, and enforcing
2	contracts;
3	"(B) producing, consuming, browsing for,
4	shopping for, or waiting for goods or services;
5	"(C) soliciting, selecting, hiring, or dealing
6	with a vendor, supplier, contractor, or subcon-
7	tractor;
8	"(D) dealing with or serving (including re-
9	fusing to serve) a shopper, patron, or customer;
10	"(E) accessing, processing, or granting (in-
11	cluding denying) access to loans, credit, bond-
12	ing, or insurance; and
13	"(F) purchasing, leasing, selling, holding,
14	or conveying real or personal property,
15	whether the activities described in this paragraph
16	occur on the internet, at a physical location, or
17	through any other medium.
18	"(2) Full and equal benefit and enjoy-
19	MENT OF ECONOMIC ACTIVITY.—The term 'full and
20	equal benefit and enjoyment of economic activity'
21	means the benefit or enjoyment, respectively, of the
22	same benefits, privileges, advantages, preferences,
23	opportunities, terms, conditions, goods, services, fa-
24	cilities, accommodations, service and treatment, em-
25	ployment, and rights to make, enforce, perform,

- 1 modify, and terminate contracts, and freedom from 2 intimidation, harassment, and profiling as white citi-3 zens benefit from or enjoy, respectively.
- "(3) SECURITY OF PERSON AND PROPERTY.—

 The term 'security', used with respect to person and property, includes protection from physical harm and a threat of harm to one's body or property, and protection against exposure to or a disproportionate burden from the negative human health and environmental impacts of pollution or an environmental
- 11 hazard. 12 "(d) STATEMENT OF EQUAL RIGHTS.—All persons within the jurisdiction of the United States shall have the same right in every State and territory as is enjoyed by 14 15 white citizens to the full and equal benefit and enjoyment of economic activity, to security of their persons and prop-16 17 erty, to make and enforce contracts, including carrying 18 out the contract formation process, and to sue, be parties, and give evidence, and to the full and equal benefit of all 19 20 laws and proceedings, and shall be subject, in comparison 21 to white citizens, to like punishment, pains, penalties, taxes, licenses, and exactions of every kind, and to no 23 other.
- 24 "(e) DISCRIMINATORY EFFECTS ALSO PROHIB-25 ITED.—

- "(1) IN GENERAL.—No person shall use a criterion, method of administration, practice, or policy that has the effect of unjustifiably subjecting an individual to discrimination in violation of subsection (d).
 - "(2) Demonstration.—A challenged criterion, method of administration, practice, or policy that has an effect described in paragraph (1) shall be unjustifiable unless its user demonstrates that—
 - "(A) the use serves a legitimate purpose, which is both required by a substantial business necessity and not a pretext for discrimination; and
 - "(B) if the complaining party proffers an alternative, that that alternative is either inconsistent with substantial business necessity or would produce an equal or greater discriminatory effect on the basis of a classification protected by subsection (d).
 - "(3) LIMITATION ON SUBSTANTIAL BUSINESS NECESSITY DEFENSE.—A demonstration that a criterion, method of administration, practice, or policy is required by a substantial business necessity may not be used as a defense against a claim of intentional discrimination under this section.

- 1 "(f) Protection Against Impairment.—All rights
- 2 protected by this section are protected against impairment
- 3 by nongovernmental discrimination and impairment under
- 4 color of State law.
- 5 "(g) Burden of Proof for Discriminatory
- 6 Treatment Actions.—The equal rights guaranteed
- 7 under subsection (d) shall be considered to be denied when
- 8 the complaining party demonstrates that race was a moti-
- 9 vating factor for the denial of such rights even though
- 10 other factors also motivated the denial. A denial of equal
- 11 rights guaranteed under subsection (d) may be established
- 12 with comparator evidence or any other evidence that suffi-
- 13 ciently demonstrates a denial of such rights, including evi-
- 14 dence of conduct that a reasonable person would find ra-
- 15 cially hostile.
- 16 "(h) STANDING.—Any person suffering injury in fact
- 17 as a result of the alleged violation of this section may
- 18 bring a cause of action for damages, or for equitable or
- 19 for declaratory relief, under this section. Standing shall
- 20 not be limited to victims who were parties to, or third-
- 21 party beneficiaries of, a contract with the defendant.
- 22 "(i) Respondent Superior Liability.—Principals
- 23 shall be liable for violations of this section by their agents,
- 24 and local governments shall be liable for violations of this

- 1 section by their employees, acting within the scope of their
- 2 duties.
- 3 "(j) JURY TRIAL RIGHT.—All persons within the ju-
- 4 risdiction of the United States shall have the right to en-
- 5 force a right provided under this section in a court of law
- 6 and before a jury of their peers, and no joint-action waiver
- 7 or pre-dispute arbitration agreement shall be valid or en-
- 8 forceable with respect to any alleged violation of this sec-
- 9 tion.
- 10 "(k) Statute of Limitations.—All causes of ac-
- 11 tion under this section shall be governed by the 4-year
- 12 statute of limitations provided by section 1658(a) of title
- 13 28, United States Code.
- 14 "(1) REMEDIATING PAST DISCRIMINATION.—Nothing
- 15 in this section shall be construed to prohibit or limit a
- 16 lawful effort, under a provision other than this section,
- 17 to remedy the effects of discrimination that has occurred
- 18 or is occurring.".

19 SEC. 3. APPLICATION TO PENDING ACTIONS.

- This Act, and the amendment made by this Act, shall
- 21 apply to any cause of action for a violation of section 1977
- 22 of the Revised Statutes that is pending on or after the
- 23 date of enactment of this Act.

1 SEC. 4. SEVERABILITY.

- 2 If any provision of this Act, an amendment made by
- 3 this Act, or the application of such provision or amend-
- 4 ment to any person or circumstance is held to be unconsti-
- 5 tutional, the remainder of this Act, the amendments made
- 6 by this Act, and the application of such provision or
- 7 amendment to any person or circumstance shall not be af-

8 fected thereby.

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