

## 117TH CONGRESS 1ST SESSION

## H. R. 652

To improve commercialization activities in the SBIR and STTR programs, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

February 1, 2021

Ms. Houlahan (for herself and Mr. Balderson) introduced the following bill; which was referred to the Committee on Small Business, and in addition to the Committees on Science, Space, and Technology, and the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To improve commercialization activities in the SBIR and STTR programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Research Advancing
- 5 to Market Production for Innovators Act".

1	SEC. 2. IMPROVEMENTS TO COMMERCIALIZATION SELEC-
2	TION.
3	(a) In General.—Section 9 of the Small Business
4	Act (15 U.S.C. 638) is amended—
5	(1) in subsection (g)—
6	(A) in paragraph (4)(B)(i), by striking "1
7	year" and inserting "180 days";
8	(B) in paragraph (11), by striking "and"
9	at the end;
10	(C) in paragraph (12), by striking the pe-
11	riod at the end and inserting "; and"; and
12	(D) by adding at the end the following:
13	"(13) with respect to peer review carried out
14	under the SBIR program, to the extent practicable,
15	include in the peer review—
16	"(A) the likelihood of commercialization in
17	addition to scientific and technical merit and
18	feasibility; and
19	"(B) not less than 1 reviewer with com-
20	mercialization expertise who is capable of as-
21	sessing the likelihood of commercialization.";
22	(2) in subsection (o)—
23	(A) in paragraph (4)(B)(i), by striking "1
24	year" and inserting "180 days";
25	(B) in paragraph (15), by striking "and"
26	at the end;

1	(C) in paragraph (16), by striking the pe-
2	riod at the end and inserting "; and"; and
3	(D) by adding at the end the following:
4	"(17) with respect to peer review carried out
5	under the STTR program, to the extent practicable,
6	include in the peer review—
7	"(A) the likelihood of commercialization in
8	addition to scientific and technical merit and
9	feasibility; and
10	"(B) not less than 1 reviewer with com-
11	mercialization expertise who is capable of as-
12	sessing the likelihood of commercialization.";
13	(3) in subsection (ce)—
14	(A) by striking "During fiscal years 2012
15	through 2022, the National Institutes of
16	Health, the Department of Defense, and the
17	Department of Education" and inserting the
18	following:
19	"(1) In general.—During fiscal years 2022
20	through 2027, each Federal agency with an SBIR or
21	STTR program"; and
22	(B) by adding at the end the following:
23	"(2) Limitation.—The total value of awards
24	provided by a Federal agency under this subsection
25	in a fiscal year shall be—

1	"(A) except as provided in subparagraph
2	(B), not more than 10 percent of the total
3	funds allocated to the SBIR and STTR pro-
4	grams of the Federal agency during that fiscal
5	year; and
6	"(B) with respect to the National Insti-
7	tutes of Health, not more than 15 percent of
8	the total funds allocated to the SBIR and
9	STTR programs of the National Institutes of
10	Health during that fiscal year.
11	"(3) Extension.—During fiscal years 2023
12	and 2024, each Federal agency with an SBIR or
13	STTR program may continue phase flexibility as de-
14	scribed in this subsection only if the reports required
15	under subsection (tt)(1)(B) have been submitted to
16	the appropriate committees.";
17	(4) in subsection (hh)(2)(A)(i), by inserting
18	"application process and requirements" after "sim-
19	plified and standardized"; and
20	(5) by adding at the end the following:
21	"(vv) Technology Commercialization Offi-
22	CIAL.—Each Federal agency participating in the SBIR or
23	STTR program shall designate a Technology Commer-
24	cialization Official in the Federal agency, who shall—

- 1 "(1) have sufficient commercialization experi-2 ence;
  - "(2) provide assistance to SBIR and STTR program awardees in commercializing and transitioning technologies;
    - "(3) identify SBIR and STTR program technologies with sufficient technology and commercialization readiness to advance to Phase III awards or other non-SBIR or STTR program contracts;
    - "(4) coordinate with the Technology Commercialization Officials of other Federal agencies to identify additional markets and commercialization pathways for promising SBIR and STTR program technologies;
    - "(5) submit to the Administration an annual report on the number of technologies from the SBIR or STTR program that have advanced commercialization activities, including information required in the commercialization impact assessment under subsection (xx);
    - "(6) submit to the Administration an annual report on actions taken by the Federal agency, and the results of those actions, to simplify, standardize, and expedite the application process and requirements, procedures, and contracts as required under

1	subsection (hh) and described in subsection (xx)(E);
2	and
3	"(7) carry out such other duties as the Federal
4	agency determines necessary.".
5	(b) REPORT.—Not later than 1 year after the date
6	of enactment of this Act, the Administrator of the Small
7	Business Administrator shall submit to the Committee on
8	Small Business and Entrepreneurship of the Senate and
9	the Committee on Small Business of the House of Rep-
10	resentatives summarizing the metrics relating to and an
11	evaluation of the authority provided under section 9(cc)
12	of the Small Business Act, as amended by subsection (a),
13	which shall include the size and location of the small busi-
14	ness concerns receiving awards under the SBIR or STTR
15	program.
16	SEC. 3. IMPROVEMENTS TO TECHNICAL AND BUSINESS AS-
17	SISTANCE; COMMERCIALIZATION IMPACT AS-
18	SESSMENT; PATENT ASSISTANCE.
19	Section 9 of the Small Business Act (15 U.S.C. 638),
20	as amended by section 2, is amended—
21	(1) in subsection (q)—
22	(A) in paragraph (1), in the matter pre-
23	ceding subparagraph (A)—
24	(i) by striking "may enter into an
25	agreement with 1 or more vendors selected

1	under paragraph (2)(A)" and inserting
2	"shall authorize recipients of awards under
3	the SBIR or STTR program to select, if
4	desired, commercialization activities pro-
5	vided under subparagraph (A), (B), or (C)
6	of paragraph (2)"; and
7	(ii) by inserting ", cybersecurity as-
8	sistance" after "intellectual property pro-
9	tections";
10	(B) in paragraph (2), by adding at the end
11	the following:
12	"(C) Staff.—A small business concern
13	may, by contract or otherwise, use funding pro-
14	vided under this section to hire new staff, aug-
15	ment staff, or direct staff to conduct or partici-
16	pate in training activities consistent with the
17	goals listed in paragraph (1).";
18	(C) in paragraph (3), by striking subpara-
19	graphs (A) and (B) and inserting the following:
20	"(A) Phase I.—A Federal agency de-
21	scribed in paragraph (1) shall authorize a re-
22	cipient of a Phase I SBIR or STTR award to
23	utilize not more than \$6,500 per project, in-
24	cluded as part of the award of the recipient or
25	in addition to the amount of the award of the

1	recipient as determined appropriate by the head
2	of the Federal agency, for the services described
3	in paragraph (1)—
4	"(i) provided through a vendor se-
5	lected under paragraph (2)(A);
6	"(ii) provided through a vendor other
7	than a vendor selected under paragraph
8	(2)(A);
9	"(iii) achieved through the activities
10	described in paragraph (2)(C); or
11	"(iv) provided or achieved through
12	any combination of clauses (i), (ii), and
13	(iii).
14	"(B) Phase II.—A Federal agency de-
15	scribed in paragraph (1) shall authorize a re-
16	cipient of a Phase II SBIR or STTR award to
17	utilize not more than \$50,000 per project, in-
18	cluded as part of the award of the recipient or
19	in addition to the amount of the award of the
20	recipient as determined appropriate by the head
21	of the Federal agency, for the services described
22	in paragraph (1)—
23	"(i) provided through a vendor se-
24	lected under paragraph (2)(A);

1	"(ii) provided through a vendor other
2	than a vendor selected under paragraph
3	(2)(A);
4	"(iii) achieved through the activities
5	described in paragraph (2)(C); or
6	"(iv) provided or achieved through
7	any combination of clauses (i), (ii), and
8	(iii).''; and
9	(D) by adding at the end the following:
10	"(5) Targeted review.—A Federal agency
11	may perform targeted reviews of technical and busi-
12	ness assistance funding as described in subsection
13	(mm)(1)(F)."; and
14	(2) by adding at the end the following:
15	"(ww) I-Corps Participation.—
16	"(1) In General.—Each Federal agency that
17	is required to conduct an SBIR or STTR program
18	with an Innovation Corps (commonly known as 'I-
19	Corps') program shall—
20	"(A) provide an option for participation in
21	an I-Corps teams course by recipients of an
22	award under the SBIR or STTR program; and
23	"(B) authorize the recipients described in
24	subparagraph (A) to use an award provided
25	under subsection (q) to provide additional tech-

1	nical assistance for participation in the I-Corps
2	teams course.
3	"(2) Cost of Participation.—The cost of
4	participation by a recipient described in paragraph
5	(1)(A) in an I-Corps course may be provided by—
6	"(A) an I-Corps team grant;
7	"(B) funds awarded to the recipient under
8	subsection (q);
9	"(C) the participating teams or other
10	sources as appropriate; or
11	"(D) any combination of sources described
12	in subparagraphs (A), (B), and (C).
13	"(xx) Commercialization Impact Assessment.—
14	"(1) In general.—The Administrator shall co-
15	ordinate with each Federal agency with an SBIR or
16	STTR program to develop an annual commercializa-
17	tion impact assessment report of the Federal agency,
18	which shall measure, for the 5-year period preceding
19	the report—
20	"(A) for Phase II contracts—
21	"(i) the total amount of sales of new
22	products and services to the Federal Gov-
23	ernment or other commercial markets;

1	"(ii) the total outside investment from
2	partnerships, joint ventures, or other pri-
3	vate sector funding sources;
4	"(iii) the total number of technologies
5	licensed to other companies;
6	"(iv) the total number of acquisitions
7	of small business concerns participating in
8	the SBIR program or the STTR program
9	that are acquired by other entities;
10	"(v) the total number of new spin-out
11	companies;
12	"(vi) the total outside investment
13	from venture capital or angel investments;
14	"(vii) the total number of patent ap-
15	plications;
16	"(viii) the total number of patents ac-
17	quired;
18	"(ix) the year of first Phase I award
19	and the total number of employees at time
20	of first Phase I award;
21	"(x) the total number of employees
22	from the preceding completed year; and
23	"(xi) the percent of revenue, as of the
24	date of the report, generated through
25	SBIR or STTR program funding;

1	"(B) the total number and value of subse-
2	quent Phase II awards, as described in sub-
3	section (bb), awarded for each particular
4	project or technology;
5	"(C) the total number and value of Phase
6	III awards awarded subsequent to a Phase II
7	award;
8	"(D) the total number and value of non-
9	SBIR and STTR program Federal awards and
10	contracts; and
11	"(E) actions taken by the Federal agency,
12	and the results of those actions, relating to de-
13	veloping a simplified and standardized applica-
14	tion process and requirements, procedures, and
15	model contracts throughout the Federal agency
16	for Phase I, Phase II, and Phase III SBIR pro-
17	gram awards in subsection (hh).
18	"(2) Publication.—A commercialization im-
19	pact assessment report described in paragraph (1) of
20	a Federal agency shall be—
21	"(A) included in the annual report of the
22	Federal agency required under this section; and
23	"(B) published on the website of the Ad-
24	ministration.
25	"(vv) Patent Assistance.—

1	"(1) Definitions.—In this subsection—
2	"(A) the term 'low bono services' means
3	services provided at a reduced fee; and
4	"(B) the term 'USPTO' means the United
5	States Patent and Trademark Office.
6	"(2) Assistance.—The Administrator shall
7	enter into an interagency agreement with the
8	USPTO to assist recipients of an award under the
9	SBIR or STTR program (in this paragraph referred
10	to as 'SBIR and STTR recipients') relating to intel-
11	lectual property protection through—
12	"(A) track one processing, under which the
13	USPTO may—
14	"(i) allocate—
15	"(I) not less than 5 percent or
16	500 track one requests, whichever is
17	greater, per year to SBIR and STTR
18	recipients on a first-come, first-served
19	basis; and
20	"(II) not more than 2 track one
21	requests to an individual SBIR and
22	STTR recipient, to expedite final dis-
23	position on SBIR and STTR program
24	patent applications; and

1	"(ii) waive the track one fee require-
2	ment for SBIR and STTR recipients; and
3	"(B) through the USPTO Patent Pro
4	Bono Program, providing SBIR and STTR re-
5	cipients—
6	"(i) pro bono services if the recipi-
7	ent—
8	"(I) had a total gross income of
9	more than \$150,000 but less than
10	\$5,000,000 in the preceding calendar
11	year, and expects a total gross income
12	of more than \$150,000 but less than
13	\$5,000,000 in the current calendar
14	year;
15	"(II) is not under any obligation
16	to assign the rights to the invention to
17	another entity other than the Federal
18	Government; and
19	"(III) has not previously received
20	USPTO pro bono or low bono serv-
21	ices; or
22	"(ii) low bono services if the recipi-
23	ent—
24	"(I) had a total gross income of
25	more than \$5,000,000 but less than

1	\$10,000,000 in the preceding calendar
2	year, and expects a total gross income
3	of more than \$5,000,000 but less
4	than \$10,000,000 in the current cal-
5	endar year;
6	"(II) is not under any obligation
7	to assign the rights to the invention to
8	another entity other than the Federal
9	Government; and
10	"(III) has not previously received
11	USPTO pro bono or low bono serv-
12	ices.
13	"(3) Outreach.—The Administrator shall co-
14	ordinate with the USPTO to provide outreach re-
15	garding the pro se assistance program and scam
16	prevention services of the USPTO.".

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