

SENATE BILL 770

F1, O4

5lr2070
CF 5lr2682

By: **Senator Gile**

Introduced and read first time: January 27, 2025

Assigned to: Education, Energy, and the Environment

A BILL ENTITLED

1 AN ACT concerning

2 **Applicants for Positions Involving Direct Contact With Minors – Required**
3 **Information, Review Process, and Reporting – Alterations**

4 FOR the purpose of requiring child care centers and youth–serving organizations to require
5 applicants for positions involving direct contact with minors to submit certain
6 information; requiring county boards of education, nonpublic schools, and
7 contracting agencies to require applicants for positions involving direct contact with
8 minors to submit certain information relating to certain boundary–violating
9 behavior; requiring child care centers and youth–serving organizations to follow
10 certain procedures when hiring applicants for positions involving direct contact with
11 minors; requiring each county board of education to report certain information to the
12 State Department of Education each year and requiring the Department to compile
13 the information and report to the General Assembly each year; and generally
14 relating to applicants for positions involving direct contact with minors.

15 BY repealing and reenacting, with amendments,
16 Article – Education
17 Section 6–113.2
18 Annotated Code of Maryland
19 (2022 Replacement Volume and 2024 Supplement)

20 BY adding to
21 Article – Education
22 Section 6–113.3
23 Annotated Code of Maryland
24 (2022 Replacement Volume and 2024 Supplement)

25 BY repealing and reenacting, without amendments,
26 Article – Education
27 Section 9.5–401(a) and (c)
28 Annotated Code of Maryland

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.



(2022 Replacement Volume and 2024 Supplement)

SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
That the Laws of Maryland read as follows:

Article – Education

6–113.2.

(a) (1) In this section the following words have the meanings indicated.

**(2) “BOUNDARY-VIOLATING BEHAVIOR” MEANS AN ADULT BEHAVING
IN A MANNER THAT:**

(I) COMPROMISES THE SAFETY AND WELL-BEING OF A MINOR;

(II) IS EXPLOITATIVE OR HARMFUL TO A MINOR; OR

**(III) IS OTHERWISE INAPPROPRIATE, INCLUDING UNWANTED
PHYSICAL CONTACT, EMOTIONAL MANIPULATION OR ABUSE, OR SHARING
INAPPROPRIATE INFORMATION.**

**(3) “CHILD CARE CENTER” HAS THE MEANING STATED IN § 9.5–401
OF THIS ARTICLE.**

[(2)] (4) “Child sexual abuse” has the meaning stated in § 6–113.1 of this
subtitle.

[(3)] (5) (i) “Contracting agency” means an entity that contracts with
a county board or nonpublic school to provide a service to a school or the students of a
school.

(ii) “Contracting agency” includes an entity that provides
transportation to and from a school using a vehicle other than a Type I or Type II school
vehicle, in accordance with § 7–801 of this article.

[(4)] (6) “Direct contact with minors” means the care, supervision,
guidance, or control of, or routine interaction with, a minor.

[(5)] (7) “Emergent employee” means an employee hired by a county
board or nonpublic school without completing the employment history review required
under this section.

[(6)] (8) “School” means a public or nonpublic school.

1 [(7)] (9) “Sexual misconduct” has the meaning stated in § 6–113.1 of this
2 subtitle.

3 (10) **“YOUTH–SERVING ORGANIZATION” MEANS AN ORGANIZATION, AN**
4 **INSTITUTION, AN AGENCY, A GOVERNMENT PROGRAM, A COMMUNITY GROUP, OR**
5 **ANY OTHER ENTITY THAT IS RESPONSIBLE FOR THE CARE, SUPERVISION, GUIDANCE,**
6 **EDUCATION, DEVELOPMENT, OR TRAINING OF MINORS, INCLUDING AFTER SCHOOL**
7 **PROGRAMS, MENTOR PROGRAMS, SUMMER CAMPS, AND RECREATIONAL SPORTS**
8 **LEAGUES AND TEAMS.**

9 (b) A county board, nonpublic school, **CHILD CARE CENTER, YOUTH–SERVING**
10 **ORGANIZATION**, or contracting agency shall require an applicant for a position involving
11 direct contact with minors to submit:

12 (1) The contact information of the following employers:

13 (i) The current employer;

14 (ii) All former school employers, including employers for which the
15 applicant was an emergent employee; and

16 (iii) All former employers of the applicant in which the applicant was
17 employed in a position involving direct contact with minors within the previous 10 years;

18 (2) A written consent form, signed by the applicant, authorizing an
19 employer listed under item (1) of this subsection to release all records relating to child
20 sexual abuse [or], sexual misconduct, **OR BOUNDARY–VIOLATING BEHAVIOR**; [and]

21 (3) A written statement of whether the applicant:

22 (i) Has been the subject of a child sexual abuse [or], sexual
23 misconduct, **OR BOUNDARY–VIOLATING BEHAVIOR** investigation by any employer,
24 arbitrator, county board, State licensing agency, law enforcement agency, or child
25 protective services agency, unless the investigation resulted in a finding by:

26 1. The employer that allegations that the applicant engaged
27 in sexual misconduct **OR BOUNDARY–VIOLATING BEHAVIOR** lacked sufficient evidence
28 according to the policies of the county board [or], nonpublic school, **CHILD CARE CENTER,**
29 **OR YOUTH–SERVING ORGANIZATION**;

30 2. An arbitrator or a county board to reject any disciplinary
31 action in response to allegations that the applicant engaged in sexual misconduct **OR**
32 **BOUNDARY–VIOLATING BEHAVIOR**;

3. A State licensing agency that allegations that the applicant engaged in sexual misconduct **OR BOUNDARY-VIOLATING BEHAVIOR** lacked sufficient evidence according to:

A. State law; or

B. The policies of the county board [or], nonpublic school, **CHILD CARE CENTER, OR YOUTH-SERVING ORGANIZATION**;

4. A law enforcement agency that allegations that the applicant engaged in child sexual abuse were unfounded; or

5. A child protective services agency that allegations that the applicant engaged in child sexual abuse were ruled out;

(ii) Has ever been disciplined, discharged, nonrenewed, or asked to resign from employment, or has ever resigned from or otherwise separated from any employment while allegations of child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR** were pending or were under investigation, or due to an adjudication or findings of child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR**; or

(iii) Has ever had a license, professional license, or certificate suspended, surrendered, or revoked while allegations of child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR** were pending or under investigation, or due to an adjudication or findings of child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR**; AND

(4) A CHILD PROTECTIVE SERVICES BACKGROUND CLEARANCE FORM, WHICH THE APPLICANT HAS NOTARIZED AND SUBMITS ELECTRONICALLY THROUGH THE DEPARTMENT OF HUMAN SERVICES' MYDHR WEB PORTAL.

(c) Except as provided in subsection (g) of this section, before hiring an applicant for a position involving direct contact with minors, the county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency shall:

(1) Review an applicant's employment history by contacting the employers listed by the applicant under subsection (b)(1) of this section and requesting the following information:

(i) The dates of employment of the applicant; and

(ii) Answers to the questions regarding child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR** required under subsection (b)(3) of this section; [and]

(2) Request a report from the Department regarding the applicant's eligibility for employment or certification status to determine whether the applicant:

(i) Holds a valid and active certification appropriate for the position and is otherwise eligible for employment; and

(ii) Has been the subject of professional discipline related to child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR; AND**

(3) REQUEST A CHILD PROTECTIVE SERVICES BACKGROUND CLEARANCE FROM THE DEPARTMENT OF HUMAN SERVICES TO DETERMINE IF THE APPLICANT HAS BEEN IDENTIFIED AS RESPONSIBLE FOR THE ABUSE OR NEGLECT OF A CHILD IN ANY RECORD MAINTAINED BY THE DEPARTMENT OF HUMAN SERVICES, ANY LOCAL DEPARTMENT OF SOCIAL SERVICES, OR CHILD PROTECTIVE SERVICES.

(d) (1) Not later than 20 days after receiving a request for information under subsection (c) of this section, an employer shall send to the county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency the information requested on the form prescribed by the Department.

(2) If the information from an employer includes an affirmative response to the child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR** questions under subsection (b)(3) of this section, and the county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency makes a determination to further consider the applicant for employment, the county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency shall request that the former employer provide additional information about the information provided, including all records related to child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR**.

(3) An employer that receives a request for additional information under paragraph (1) of this subsection shall provide the additional information within 60 days of the date of the prospective employer's request to:

(i) The requesting county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency; and

(ii) The applicant who is under consideration for employment.

(e) (1) A county board [or], nonpublic school, **CHILD CARE CENTER, OR YOUTH-SERVING ORGANIZATION** may hire an applicant as an emergent employee for a period not to exceed 60 days pending the review of information and records required under this section only if:

(i) The applicant has provided all the information and supporting documentation required under this section;

(ii) An employer has no knowledge of information regarding the applicant that would disqualify the applicant from employment;

(iii) The applicant swears or affirms that the applicant is not disqualified from employment; and

(iv) The applicant is not authorized to work alone with minors unless the applicant:

1. Works in the immediate vicinity of a permanent employee; or

2. If the applicant is a school vehicle driver, is subject to audio and video monitoring and recording, which is promptly reviewed by school administrators.

(2) Based on the employment history review required under subsection (c) of this section, at any time within 60 days after hiring an applicant as an emergent employee, the county board [or], nonpublic school, **CHILD CARE CENTER, OR YOUTH-SERVING ORGANIZATION** may:

(i) Rescind the offer of employment; or

(ii) Complete the emergent employee's hiring process, in accordance with the provisions of this title, with any executed contract reflecting the first day worked as an emergent employee.

(3) Within 60 days after hiring an applicant as an emergent employee, a county board's decision to dismiss the emergent employee, for any reason other than child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR**, may be appealed:

(i) In accordance with § 4–205 of this article;

(ii) In accordance with the collective bargaining agreement applicable to the emergent employee; or

(iii) If applicable, in accordance with § 6–202 of this title.

(f) (1) A county board [or], nonpublic school, **CHILD CARE CENTER, OR YOUTH-SERVING ORGANIZATION** is authorized to share an employment history review

1 required under subsection (c) of this section with other county boards [and], nonpublic
2 schools, **CHILD CARE CENTERS, AND YOUTH-SERVING ORGANIZATIONS.**

3 (2) A contracting agency is authorized to share an employment history
4 review required under subsection (c) of this section with other contracting agencies.

5 (g) (1) A county board [or], nonpublic school, **CHILD CARE CENTER, OR**
6 **YOUTH-SERVING ORGANIZATION** may use an employment history review completed by
7 a current or former employer in the manner required under subsection (c) of this section if
8 the employer is a county board [or], nonpublic school, **CHILD CARE CENTER, OR**
9 **YOUTH-SERVING ORGANIZATION** and the applicant:

10 (i) Swears or affirms that the completed employment history review
11 includes all prior employment required to be reported under this section; and

12 (ii) Provides information about any employment subsequent to the
13 previous employment history review by the current or former county board [or], nonpublic
14 school, **CHILD CARE CENTER, OR YOUTH-SERVING ORGANIZATION.**

15 (2) A contracting agency may use an employment history review completed
16 by a current or former employer in the manner required under subsection (c) of this section
17 if the employer is a contracting agency and the applicant:

18 (i) Swears or affirms that the completed employment history review
19 includes all prior employment required to be reported under this section; and

20 (ii) Provides information about any employment subsequent to the
21 previous employment history review by the contracting agency.

22 (h) (1) (i) A county board, nonpublic school, **CHILD CARE CENTER,**
23 **YOUTH-SERVING ORGANIZATION,** or contracting agency shall conduct an employment
24 history review of an applicant for a substitute position involving direct contact with minors
25 as required under subsection (c) of this section before the initial hiring of the substitute
26 employee or placement on the approved substitute employee list of the county board,
27 nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION,** or
28 contracting agency.

29 (ii) An employment history review of a substitute employee shall
30 remain valid as long as the substitute employee continues to be employed by the same
31 county board or remains on the approved substitute employee list of the nonpublic school,
32 **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION,** or contracting agency.

33 (2) If a substitute employee is seeking to be added to the substitute
34 employee list of another county board, nonpublic school, **CHILD CARE CENTER,**
35 **YOUTH-SERVING ORGANIZATION,** or contracting agency, a new employment history
36 review in accordance with subsection (c) of this section is required.

(3) The appearance of a substitute employee on the substitute employee list of one county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency does not relieve another county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency of the duty of compliance with this section.

(4) An employment history review conducted on the initial hiring of a substitute employee by a contracting agency, an intermediate unit, or any other entity that provides substitute staffing services to a county board [or a], nonpublic school, **CHILD CARE CENTER, OR YOUTH-SERVING ORGANIZATION** shall satisfy the requirements of this section for all school entities using the services of that contracting agency, intermediate unit, or other entity.

(5) A contracting agency, an intermediate unit, or any other entity providing substitute staffing services to a school entity shall comply with the provisions of this section.

(i) (1) (i) A contracting agency shall conduct an employment history review of an applicant for employment with the contracting agency as required under subsection (c) of this section:

1. At the time of the initial hiring of the employee; or

2. Before the employee is assigned to work for a school entity in a position involving direct contact with minors.

(ii) The employment history review under subparagraph (i) of this paragraph shall remain valid as long as the employee continues to be employed by the hiring contracting agency.

(iii) A contracting agency shall:

1. Maintain a record of each employee's employment history review required under this subsection; and

2. On request of the school entity to which an employee is assigned, provide access to the contracting agency's records of that employee.

(2) (i) Before assigning an employee to perform work for a school entity in a position involving direct contact with minors, a contracting agency shall provide notice to the school entity of any affirmative responses to the child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR** questions required under subsection (b)(3) of this section.

(ii) A contracting agency may not assign an employee to perform work for a school entity in a position involving direct contact with minors if the school entity objects to the assignment after receiving the notice required under subparagraph (i) of this paragraph.

(j) (1) Information and records about an applicant received by a county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency under this section are not a public record for the purposes of the Maryland Public Information Act.

(2) A county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency that receives information and records from an employer about an applicant under this section may:

(i) Use the information and records for the purpose of evaluating the applicant's fitness to be hired or for continued employment; and

(ii) Report the information to the Department, a State licensing agency, a law enforcement agency, a child protective services agency, another school entity, or any other prospective employer, as appropriate.

(k) (1) A county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency may not enter into a collective bargaining agreement, an employment contract, an agreement for resignation or termination, a severance agreement, or any other contract or agreement that:

(i) Has the effect of suppressing information relating to an investigation or disciplinary action in response to a report of suspected child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR** by a current or former employee;

(ii) Affects the ability of the county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency to report suspected child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR** to the appropriate authorities; or

(iii) Requires the county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency to expunge information about allegations or findings of suspected child sexual abuse [or], sexual misconduct, **OR BOUNDARY-VIOLATING BEHAVIOR** from any document maintained by the employer unless the investigation resulted in a finding by:

1. The employer that allegations that the applicant engaged in sexual misconduct **OR BOUNDARY-VIOLATING BEHAVIOR** lacked sufficient evidence according to the policies of the county board [or], nonpublic school, **CHILD CARE CENTER, OR YOUTH-SERVING ORGANIZATION**;

1 2. An arbitrator or a county board to reject any disciplinary
2 action in response to allegations that the applicant engaged in sexual misconduct **OR**
3 **BOUNDARY-VIOLATING BEHAVIOR**;

4 3. A State licensing agency that allegations that the
5 applicant engaged in sexual misconduct **OR BOUNDARY-VIOLATING BEHAVIOR** lacked
6 sufficient evidence according to:

7 A. State law; or

8 B. The policies of the county board [or], nonpublic school,
9 **CHILD CARE CENTER, OR YOUTH-SERVING ORGANIZATION**;

10 4. A law enforcement agency that allegations that the
11 applicant engaged in child sexual abuse were unfounded; or

12 5. A child protective services agency that allegations that the
13 applicant engaged in child sexual abuse were ruled out.

14 (2) A provision of an employment contract, an agreement for resignation or
15 termination, or a severance agreement that is executed, amended, or entered into on or
16 after July 1, 2019, and that is contrary to this section is void and unenforceable.

17 (l) If there is a lapse in the operation of or the Department suspends the use of a
18 system or database that the Department uses to check an applicant's eligibility for
19 employment or certification status, the Department shall notify the county boards,
20 nonpublic schools, **CHILD CARE CENTERS, YOUTH-SERVING ORGANIZATIONS**, and any
21 contracting agencies within 48 hours of the lapse or the suspension of the use of the system
22 or database.

23 (m) (1) A person acting in good faith may not be held liable for disclosing any
24 information or records related to child sexual abuse [or], sexual misconduct, **OR**
25 **BOUNDARY-VIOLATING BEHAVIOR** about a current or former employee's professional
26 conduct or reason for termination of employment to a county board, a nonpublic school, A
27 **CHILD CARE CENTER, A YOUTH-SERVING ORGANIZATION**, a contracting agency, the
28 Department, or any other potential employer in accordance with this section unless the
29 person:

30 (i) Acted with actual malice toward the employee or former
31 employee; or

32 (ii) Intentionally or recklessly disclosed false information about the
33 employee or former employee.

(2) The immunity from liability under paragraph (1) of this subsection shall be in addition to, and not a limitation of, any other immunity provided by law or any absolute or conditional privilege applicable to the disclosure of information or records or the applicant's consent to the disclosure.

(n) (1) An applicant who provides false information or willfully fails to disclose material information required under this section shall be subject to professional discipline, including termination or denial of employment, and may be subject to professional discipline in accordance with the regulations of the Department.

(2) (i) Subject to subparagraph (ii) of this paragraph, the willful failure of an employer or former employer to respond to or provide the information and records requested by a county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency under this section may result in civil penalties or professional discipline, if appropriate.

(ii) An employer or a former employer may not be held liable for failure to respond to a request for information about an applicant under this section if:

1. The laws of the state in which the employer or former employer is located prohibit the release of the information or records requested; or

2. The disclosure of the information and records requested is restricted by the terms of a contract entered into on or before June 30, 2019.

(3) (i) Notwithstanding any other provision of law, the Department may initiate disciplinary action before a hearing officer in accordance with the Department's regulations against an applicant, an employee, a contracting agency, or a school administrator for willful violations of this section.

(ii) The Department may adopt regulations establishing procedures for disciplinary proceedings and the assessment of penalties in accordance with this section.

(o) Nothing in this section shall be construed:

(1) To prevent a county board, nonpublic school, **CHILD CARE CENTER, YOUTH-SERVING ORGANIZATION**, or contracting agency from:

(i) Conducting further investigations of prospective employees;

(ii) Requesting applicants to provide additional background information or authorizations beyond the information or authorizations required under this section; or

(iii) Requesting that an employer or a former employer provide more information than is required under this section;

(2) To relieve a county board, a nonpublic school, **A CHILD CARE CENTER, A YOUTH-SERVING ORGANIZATION**, a contracting agency, or any other mandated reporter of the legal responsibility to report suspected incidents of child sexual abuse or sexual misconduct in accordance with State law or the reporting requirements of the Department; or

(3) To prohibit the right of an exclusive representative under a collective bargaining agreement to grieve and arbitrate the validity of an employee's termination or discipline for just cause or for the causes set forth in this section.

6-113.3.

(A) ON OR BEFORE SEPTEMBER 1, 2025, AND EACH SEPTEMBER 1 THEREAFTER, EACH COUNTY BOARD SHALL REPORT TO THE DEPARTMENT:

(1) THE TRAINING PROGRAM AND INSTRUCTION DEVELOPED AND IMPLEMENTED UNDER § 6-113.1 OF THIS SUBTITLE;

(2) THE POLICIES AND PROCEDURES FOR SCREENING APPLICANTS FOR POSITIONS INVOLVING DIRECT CONTACT WITH MINORS UNDER § 6-113.2 OF THIS SUBTITLE; AND

(3) THE EMPLOYEE CODE OF CONDUCT FOR THE COUNTY BOARD AND EACH NONPUBLIC SCHOOL AND CONTRACTING AGENCY IN THE COUNTY.

(B) ON OR BEFORE DECEMBER 1, 2025, AND EACH DECEMBER 1 THEREAFTER, THE DEPARTMENT SHALL COMPILE AND REPORT THE INFORMATION RECEIVED UNDER SUBSECTION (A) OF THIS SECTION TO THE GENERAL ASSEMBLY, IN ACCORDANCE WITH § 2-1257 OF THE STATE GOVERNMENT ARTICLE.

9.5-401.

(a) In this subtitle the following words have the meanings indicated.

(c) (1) "Child care center" means an agency, institution, or establishment that, for part or all of a day, or on a 24-hour basis on a regular schedule, and at least twice a week, offers or provides child care to children who do not have the same parentage except as otherwise provided for in law or regulation.

(2) "Child care center" shall include a nonpublic nursery school in which an instructional program is offered or provided for children who are under the age of 5 years.

(3) "Child care center" does not include:

1 (i) A nonpublic kindergarten in which an instructional program is
2 offered or provided for children who are at least 5 years old;

3 (ii) A nonpublic elementary school in which an instructional
4 program is offered or provided for children who are in grades 1 through 8;

5 (iii) A child care home, a child care institution, or other child care
6 facility that offers or provides a residential placement for a child and is established,
7 licensed, or registered under this title, Title 9 of the Human Services Article, or Title 10 of
8 the Health – General Article; or

9 (iv) A family child care home or large family child care home that is
10 required to be registered or is registered under this title.

11 SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect July
12 1, 2025.