SENATE BILL 830

M3, J2 3lr2133

By: Senator Hester

Introduced and read first time: February 6, 2023 Assigned to: Education, Energy, and the Environment

Committee Report: Favorable with amendments

Senate action: Adopted

Read second time: March 6, 2023

CHAPTER

1 AN ACT concerning

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Environmental Health Specialists and On-Site Sewage Disposal Systems Well

and Septic Systems Permitting - Reform Studies

(Environmental Health Systems Support Act of 2023)

FOR the purpose of requiring the Department of the Environment to develop and make available certain standardized permit forms; requiring a local health department to provide a certain applicant with certain information under certain circumstances: requiring the Maryland Department of Health to promote consistent standards and regulations governing environmental health specialists, host certain monthly information meetings, and develop an online tracking system for on-site sewage disposal system permits; requiring the Department of Budget and Management, on or before a certain date, to increase the number of full-time employees in the Department of the Environment by a certain number of permanent, classified positions; establishing the Environmental Health Specialist Student Loan Forgiveness Program; requiring an applicant selected to participate in the Program to sign a contract agreeing to a certain service obligation; authorizing the Office of Student Financial Assistance to make certain annual disbursements directly to a Program participant under certain circumstances: requiring the Department of the Environment and the Maryland Department of Health, in conjunction with the Board of Environmental Health Specialists, to conduct a certain study; requiring the Department of the Environment, to contract in consultation with the Department of Legislative Services and the University of Maryland Agriculture and Food Systems Extension Program, to conduct a certain study; and generally relating to studying environmental health specialists and well and septic systems permitting.

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

<u>Underlining</u> indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



1	BY adding to
2	Article - Environment
3	Section 9-1114
4	Annotated Code of Maryland
5	(2014-Replacement Volume and 2022 Supplement)
6	BY adding to
7	Article - Health Occupations
8	Section 21–103 and 21–104
9	Annotated Code of Maryland
10	(2021 Replacement Volume and 2022 Supplement)
11	BY adding to
12	Article - Education
13	Section 18-3901 and 18-3902 to be under the new subtitle "Subtitle 39.
14	Environmental Health Specialist Student Loan Forgiveness Program"
15	Annotated Code of Maryland
16	(2022 Replacement Volume)
17	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND,
18	That the Laws of Maryland read as follows:
19	Article - Environment
20	9–1114.
21	(A) THE DEPARTMENT SHALL DEVELOP AND MAKE AVAILABLE
22	STANDARDIZED PERMIT FORMS FOR THE INSTALLATION OF ON SITE SEWAGE
23	DISPOSAL SYSTEMS.
24	(B) IF A LOCAL HEALTH DEPARTMENT DENIES AN APPLICATION FOR THE
	` '
25	INSTALLATION OF AN ON-SITE SEWAGE DISPOSAL SYSTEM, THE LOCAL HEALTH
26	DEPARTMENT SHALL PROVIDE THE APPLICANT WITH INFORMATION ON HOW TO
27	APPEAL THE DECISION TO THE DEPARTMENT.
28	Article - Health Occupations
29	21–103.
_0	2 1 100.
30	(A) THE DEPARTMENT, IN CONSULTATION WITH THE DEPARTMENT OF THE
31	Environment, shall:
32	(1) PROMOTE CONSISTENT STANDARDS AND REGULATIONS UNDER
33	THIS TITLE;

- 1 (2) HOST MONTHLY INFORMATIONAL MEETINGS ON THE
 2 INTERPRETATION AND APPLICATION OF THIS TITLE AND CORRESPONDING
 3 REGULATIONS FOR LOCAL GOVERNMENT EMPLOYEES WHO ARE OR WORK WITH
 4 ENVIRONMENTAL HEALTH SPECIALISTS; AND
- 5 (3) SUBJECT TO SUBSECTION (B) OF THIS SECTION, PRODUCE A
 6 TIMELINE AND FUNDING ESTIMATE FOR DEVELOPING AN ONLINE TRACKING SYSTEM
 7 FOR THE STATUS OF AN APPLICATION FOR THE INSTALLATION OF AND ASSOCIATED
 8 PERMITS FOR AN ON-SITE SEWAGE DISPOSAL SYSTEM.
- 9 (B) (1) THE DEPARTMENT SHALL DEVELOP THE TRACKING SYSTEM
 10 REQUIRED UNDER SUBSECTION (A)(3) OF THIS SECTION IN CONSULTATION WITH
 11 THE DEPARTMENT OF INFORMATION TECHNOLOGY.
- 12 (2) THE DEPARTMENT SHALL CONSULT WITH PERMIT APPLICANTS,
 13 PERMIT HOLDERS, AND LOCAL HEALTH DEPARTMENTS IN EVALUATING THE
 14 TRACKING SYSTEM FOR ON-SITE SEWAGE DISPOSAL SYSTEM PERMIT
 15 APPLICATIONS.
- 16 **21-104.**
- 17 (A) ON OR BEFORE OCTOBER 1, 2024, THE DEPARTMENT OF BUDGET AND
 18 MANAGEMENT SHALL INCREASE THE NUMBER OF FULL-TIME EMPLOYEES IN THE
 19 DEPARTMENT OF THE ENVIRONMENT BY THREE PERMANENT, CLASSIFIED
 20 POSITIONS.
- 21 (B) THE DEPARTMENT OF BUDGET AND MANAGEMENT SHALL BUDGET THE
 22 THREE POSITIONS REQUIRED UNDER SUBSECTION (A) OF THIS SECTION AS
 23 FOLLOWS:
- 24 (1) Two administrators: and
- 25 (2) ONE ASSISTANT ATTORNEY GENERAL WITH EXPERIENCE IN
 26 ENVIRONMENTAL LAW ASSIGNED TO THE DEPARTMENT OF THE ENVIRONMENT AND
 27 DESIGNATED BY THE ATTORNEY GENERAL TO ADVISE ON MATTERS RELATED TO
 28 PERMITTING, INCLUDING PERMITS FOR ON-SITE SEWAGE DISPOSAL SYSTEMS.
- 29 (C) FOR FISCAL YEAR 2025, AND EACH FISCAL YEAR THEREAFTER, THE
 30 GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL AN APPROPRIATION OF
 31 \$350,000 TO FUND THE THREE PERMANENT, CLASSIFIED POSITIONS REQUIRED
 32 UNDER SUBSECTION (A) OF THIS SECTION AND RELATED OPERATING COSTS.

1 2	Subtitle 39. Environmental Health Specialist Student Loan Forgiveness Program.
3	18-3901.
4	(A) IN THIS SUBTITLE THE FOLLOWING WORDS HAVE THE MEANINGS
5	INDICATED.
6	(B) "EMERGENCY CIRCUMSTANCES" MEANS CONDITIONS THAT MAY
7	PRECLUDE A PARTICIPANT FROM FULFILLING THE SERVICE COMMITMENT,
8	INCLUDING DEATH, TOTAL AND PERMANENT DISABILITY, OR TEMPORARY
9	DISABILITY LASTING MORE THAN 2 YEARS.
10	(C) "ENVIRONMENTAL HEALTH SPECIALIST" MEANS AN INDIVIDUAL WHO
11	PRACTICES AS AN ENVIRONMENTAL HEALTH SPECIALIST.
12	(D) "Program" means the Environmental Health Specialist
13	STUDENT LOAN FORGIVENESS PROGRAM.
14	(E) "QUALIFIED EDUCATIONAL LOAN" MEANS A GOVERNMENT,
15	COMMERCIAL, OR FOUNDATION LOAN FOR ACTUAL COSTS PAID FOR TUITION,
16	REASONABLE EDUCATION EXPENSES, AND REASONABLE LIVING EXPENSES
17	RELATED TO THE POSTSECONDARY EDUCATION OF AN ENVIRONMENTAL HEALTH
18	SPECIALIST.
19	18-3902.
20	(A) (1) THERE IS AN ENVIRONMENTAL HEALTH SPECIALIST STUDENT
21	LOAN ASSISTANCE REPAYMENT PROGRAM.
22	(2) THE OFFICE SHALL ADMINISTER THE PROGRAM.
23	(B) THE PURPOSE OF THE PROGRAM IS TO PROVIDE QUALIFIED
24	EDUCATIONAL LOAN FORGIVENESS FOR ENVIRONMENTAL HEALTH SPECIALISTS IN
25	THE STATE.
26	(C) TO BE ELIGIBLE TO PARTICIPATE IN THE PROGRAM, AN INDIVIDUAL
27	SHALL:
28	(1) BE AN ENVIRONMENTAL HEALTH SPECIALIST WORKING FOR A
29	LOCAL HEALTH DEPARTMENT IN THE STATE WITH AT LEAST 1 FULL YEAR OF
30	SERVICE; AND

- 1 (2) SUBMIT AN APPLICATION TO THE OFFICE, IN THE FORM AND MANNER PRESCRIPED BY THE OFFICE.
- 3 (D) AN APPLICANT SELECTED TO PARTICIPATE IN THE PROGRAM SHALL
 4 SIGN A CONTRACT AGREEING TO COMPLETE A SERVICE OBLIGATION TO WORK IN
 5 THE STATE FOR 3 YEARS.
- 6 (E) EACH FISCAL YEAR, THE OFFICE MAY SELECT ELIGIBLE APPLICANTS
 7 FOR PARTICIPATION IN THE PROGRAM, WITHIN THE LIMITS OF AVAILABLE
 8 FUNDING.
- 9 (F) (1) THE OFFICE SHALL MAKE ANNUAL DISBURSEMENTS DIRECTLY
 10 TO A PARTICIPATING ENVIRONMENTAL HEALTH SPECIALIST OF \$6,000 OR THE
 11 BALANCE OF THE PARTICIPANT'S QUALIFIED EDUCATIONAL LOANS, WHICHEVER IS
 12 LESS, FOR EACH YEAR THAT A PARTICIPANT MEETS THE SERVICE OBLIGATION
 13 REQUIRED UNDER SUBSECTION (D) OF THIS SECTION, UP TO A MAXIMUM OF 3 YEARS.
- 14 **(2)** DISBURSEMENTS UNDER THE PROGRAM ARE SUBJECT TO APPLICABLE LAWS ON LOCAL, STATE, AND FEDERAL TAXATION.
- 16 (G) (1) THE OFFICE MAY WAIVE AN ENVIRONMENTAL HEALTH
 17 SPECIALIST'S SERVICE OBLIGATION UNDER THE PROGRAM IF EMERGENCY
 18 CIRCUMSTANCES PREVENT FULFILLMENT OF THE SERVICE OBLIGATION.
- 19 (2) IF AN ENVIRONMENTAL HEALTH SPECIALIST PARTICIPATING IN
 20 THE PROGRAM FAILS TO COMPLETE A FULL YEAR OF THE SERVICE OBLIGATION,
 21 THE OFFICE MAY PRORATE THE LOAN FORGIVENESS PAYMENT FOR THAT SERVICE
 22 YEAR.
- 23 (H) AN ENVIRONMENTAL HEALTH SPECIALIST PARTICIPATING IN THE 24 PROGRAM SHALL:
- 25 (1) APPLY TO FEDERAL LOAN FORGIVENESS FOR WHICH THE 26 ENVIRONMENTAL HEALTH SPECIALIST MAY QUALIFY; AND
- 27 (2) NOTIFY THE OFFICE IF THE INDIVIDUAL RECEIVES OTHER LOAN
 28 REPAYMENT ASSISTANCE.
- 29 (1) (1) FOR FISCAL YEAR 2025 AND EACH FISCAL YEAR THEREAFTER, 30 THE GOVERNOR SHALL INCLUDE IN THE ANNUAL BUDGET BILL AN APPROPRIATION 31 OF \$150,000 TO THE PROGRAM.
- 32 (2) THE APPROPRIATION REQUIRED UNDER PARAGRAPH (1) OF THIS
 33 SUBSECTION SHALL BE DISTRIBUTED TO A SPECIAL FUND, TO BE USED ONLY FOR:

1	(I) PROVIDING LOAN FORGIVENESS UNDER THE PROGRAM;
2	AND
3	(II) ADMINISTERING THE PROGRAM.
4	SECTION 2. AND BE IT FURTHER ENACTED, That:
5 6 7	(a) The Department of the Environment and the Maryland Department of Health, in conjunction with the Board of Environmental Health Specialists, shall conduct a study on staffing needs for environmental health specialists in local health departments.
8	(b) The study shall include:
9 10 11	(1) an analysis of the educational and licensing requirements for environmental health specialists, including recommendations on any revisions to the requirements to aid in recruitment and retention;
12 13 14	(2) an analysis of the competitiveness of wages for current environmental health specialists compared to other states' specialists and specialists in the private sector; and
15 16	(3) an analysis of the feasibility of establishing an apprenticeship program for environmental health specialists.
17 18 19 20	(c) On or before December 1, 2023, the Department of the Environment and the Maryland Department of Health shall submit a report of their findings and recommendations to the Governor and, in accordance with § 2–1257 of the State Government Article, the General Assembly.
21	SECTION 3. 2. AND BE IT FURTHER ENACTED, That:
22 23 24 25 26	(a) (1) The Department of the Environment, in consultation with the Department of Legislative Services and shall contract with the University of Maryland Agriculture and Food Systems Extension Program, to shall study the implications of the delegation of the Department's authority related to well and septic systems permitting to the Maryland Department of Health.
27	(2) The study shall address:
28 29	(i) the benefits of and issues with the existing system of the Department delegating authority related to well and septic systems;
30 31	(ii) lessons that can be drawn from other states' administrative structure and accountability measures; and

$\frac{1}{2}$	(iii) the optimal long-term staff organization structure to best address issues of delays, communication, and customer service.
3 4 5	(3) In conducting the study, the University of Maryland Agriculture and Food Systems Extension Program <u>Department of the Environment</u> shall consult with representatives from impacted stakeholder groups.
6 7 8 9 10	(b) (1) On or before December 1, 2023, the University of Maryland Agriculture and Food Systems Extension Program Department of the Environment shall submit a arinterim report of its findings and any recommendations for legislative or administrative changes to the Governor and, in accordance with § 2–1257 of the State Government Article the General Assembly.
11 12 13 14	(2) On or before December 1, 2024, the Department of the Environment shall submit a final report of its findings and any recommendations for legislative or administrative changes to the Governor and, in accordance with § 2–1257 of the State Government Article, the General Assembly.
15 16 17 18 19	SECTION 4. 3. AND BE IT FURTHER ENACTED, That this Act shall take effect July 1, 2023. Sections 2 and 3 of this Act It shall remain effective for a period of 1 year 2 years and, at the end of June 30, 2024, Sections 2 and 3 of 2025, this Act, with no further action required by the General Assembly, shall be abrogated and of no further force and effect.
	Approved:
	Governor.
	President of the Senate.
	Speaker of the House of Delegates.