

117TH CONGRESS H. R. 4027

To facilitate the generation and delivery of power from affordable and reliable renewable generation projects and energy storage projects.

IN THE HOUSE OF REPRESENTATIVES

June 22, 2021

Ms. Castor of Florida (for herself, Mr. Peters, Mr. Casten, Mr. Huffman, Ms. Brownley, Ms. Schakowsky, Ms. Escobar, and Ms. Bonamici) introduced the following bill; which was referred to the Committee on Energy and Commerce

A BILL

- To facilitate the generation and delivery of power from affordable and reliable renewable generation projects and energy storage projects.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE; DEFINITIONS.
 - 4 (a) Short Title.—This Act may be cited as the
 - 5 "Efficient Grid Interconnection Act of 2021".
- 6 (b) Definitions.—In this Act:
- 7 (1) Commission.—The term "Commission"
- 8 means the Federal Energy Regulatory Commission.

- (2) Energy storage project.—The term "energy storage project" means equipment which re-ceives, stores, and delivers energy using batteries, compressed air, pumped hydropower, hydrogen stor-age (including hydrolysis), thermal energy storage, regenerative fuel cells, flywheels, capacitors, super-conducting magnets, or other technologies identified by the Secretary of Energy, and which has a capac-ity of not less than 5 kilowatt hours.
 - (3) GENERATION PROJECT.—The term "generation project" means any facility—
 - (A) that generates electricity; and
 - (B) the interconnection request of which is subject to the jurisdiction of the Commission.
 - (4) Generator tie line" means a dedicated transmission line that is used to transmit power from a generation project or an energy storage project to a transmission facility or a transmission system.
 - (5) GRID ENHANCING TECHNOLOGY.—The term "grid enhancing technology" means any technology or equipment that increases the capacity, efficiency, or reliability of a transmission facility or transmission system, including—

1	(A) power flow control and transmission
2	switching equipment;
3	(B) energy storage technology;
4	(C) topology optimization technology;
5	(D) dynamic line rating technology; and
6	(E) other advanced transmission tech-
7	nologies, such as composite reinforced alu-
8	minum conductors or high temperature super-
9	conductors.
10	(6) Interconnection customer.—The term
11	"interconnection customer" means a person or entity
12	that has submitted a request to interconnect a gen-
13	eration project or an energy storage project that is
14	subject to the jurisdiction of the Commission to the
15	owner or operator of a transmission facility or a
16	transmission system.
17	(7) Network upgrade.—The term "network
18	upgrade" means—
19	(A) any modification of, addition to, or ex-
20	pansion of any transmission facility or trans-
21	mission system;
22	(B) the construction of a new facility that
23	will become part of a transmission system;

- 1 (C) the addition of an energy storage 2 project to a transmission facility or a trans-3 mission system; and
 - (D) any construction, deployment, or addition of grid enhancing technology to a transmission facility or a transmission system that eliminates or reduces the need to carry out any of the activities described in subparagraphs (A) through (C).
 - (8) Participant funding" means any cost allocation method under which an interconnection customer is required to pay, without reimbursement, all or a disproportionate amount of the costs of a network upgrade that is determined to be necessary to ensure the reliable interconnection of the interconnection customer's generation project or energy storage project.
 - (9) Public utility.—The term "public utility" has the meaning given such term in section 201(e) of the Federal Power Act (16 U.S.C. 824(e)).
 - (10) Renewable generation project" means a generation project that generates electricity from a renewable energy resource, including wind, solar, geothermal, and hydropower.

- 1 (11) REGIONAL TRANSMISSION ORGANIZATION; 2 INDEPENDENT SYSTEM OPERATOR.—The terms 3 "Regional Transmission Organization" and "Inde-4 pendent System Operator" have the meanings given 5 such terms in section 3 of the Federal Power Act 6 (16 U.S.C. 796).
- 7 (12) Transmission system.—The term 8 "transmission system" means a network of trans-9 mission facilities used for the transmission of elec-10 tric energy in interstate commerce.

11 SEC. 2. SENSE OF CONGRESS.

- 12 It is the sense of Congress that—
- 13 (1) in much of the United States renewable 14 generation projects and energy storage projects face 15 unfair and inefficient barriers to Commission-juris-16 dictional interconnection with the electric grid;
 - (2) legislation is needed to accelerate the timely and efficient interconnection of renewable generation projects and energy storage projects, and to ensure that individual interconnection customers are not forced to bear disproportionate amounts of shared network upgrade costs;
- 23 (3) network upgrades required to be con-24 structed to interconnect renewable generation 25 projects and energy storage projects benefit all

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- transmission system customers as well as parties that receive power delivered over such transmission systems;
 - (4) the practice of exclusive or disproportionate participant funding, whereby the costs of network upgrades are assigned solely or disproportionately to individual interconnection customers, is unduly discriminatory, harmful to consumers, and not in the public interest;
 - (5) in certain cases, the deployment of grid enhancing technologies can substitute for, and thereby reduce the need for, time required, or cost to construct, a traditional transmission upgrade or addition, such as modifying or adding a conductor or substation element, that otherwise would be required to interconnect a new generation project or energy storage project;
 - (6) by reducing the need for, and the time necessary to construct, a traditional transmission upgrade or addition, such as modifying or adding a conductor or substation element, the deployment of grid enhancing technologies would facilitate timely, efficient, and cost-effective interconnections, and the renewable generation projects and energy storage projects dependent on those interconnections, and

- the delivery of clean and reliable electricity produced
 by those projects; and
- (7) collectively, the development and construc-3 4 tion of renewable generation projects, energy storage 5 projects, and grid enhancing technologies should cre-6 ate tens of thousands of family-sustaining jobs, fa-7 cilitate rural economic development, enhance Federal 8 and State tax revenues, and further the timely and 9 cost-effective delivery of clean, affordable, and reli-10 able electricity.

11 SEC. 3. EQUITABLE COST ALLOCATION.

- 12 (a) IN GENERAL.—Not later than 180 days after the
 13 date of enactment of this Act, the Commission shall issue
 14 a new regulation, or revise existing regulations, to prohibit
 15 the use of exclusive or disproportionate participant fund16 ing.
- 17 (b) Allocation of Costs.—
- 18 (1) IN GENERAL.—In prohibiting the use of ex-19 clusive or disproportionate participant funding under 20 subsection (a), the Commission shall, except as pro-21 vided in paragraph (4), require that each public util-22 ity—
- 23 (A) may not allocate the costs of a network 24 upgrade solely to the requesting interconnection 25 customer; and

1	(B) shall reasonably allocate such costs to
2	parties that—
3	(i) use the transmission facility or the
4	transmission system;
5	(ii) take electricity from the trans-
6	mission facility or the transmission system;
7	or
8	(iii) otherwise benefit from a network
9	upgrade of the transmission facility or the
10	transmission system.
11	(2) Interconnection to multiple trans-
12	MISSION SYSTEMS.—With respect to a network up-
13	grade that is associated with a generation project or
14	an energy storage project that has a significant im-
15	pact on two or more transmission systems, the costs
16	for such a network upgrade shall be allocated pursu-
17	ant to a methodology designed jointly by the im-
18	pacted transmission systems to ensure that all such
19	costs are equitably shared by the parties that benefit
20	from such network upgrade.
21	(3) Determination of Benefitting Par-
22	TIES.—In determining which parties benefit for pur-
23	poses of paragraph (1)(B)(iii) and paragraph (2),
24	the Commission shall consider all material benefits
25	of the network upgrade, including—

- 1 (A) those that cannot be directly quan-2 tified, including resilience benefits; and 3 (B) environmental benefits, including re-4 duced and avoided emissions of greenhouse gases and conventional air pollutants. 6 (4) GENERATOR TIE LINES.—A public utility 7 may require an interconnection customer to pay for 8 the costs of construction of any generator tie lines 9 that will be used to transmit power from the inter-10 connection customer's generation project or energy 11 storage project, as applicable, to the transmission fa-12 cility or the transmission system. 13 (5) Voluntary Payment.— 14 (A) IN GENERAL.—An interconnection cus-15 tomer may pay upfront some or all of the costs 16 of a network upgrade at the transmission facil-17 ity or transmission system to which they plan 18 to interconnect their generation project or en-19 ergy storage project in accordance with sub-20 paragraph (B). 21 (B)REPAYMENT.—Any interconnection 22 customer that pays costs under subparagraph 23
 - (A) shall be refunded such costs allocable to other parties pursuant to the Commission's regulations issued or revised under this section,

1	over a period that is not longer than 10 years
2	beginning on the date on which the interconnec-
3	tion customer's interconnection is complete.
4	(6) UPDATING PROCEDURES.—Not later than
5	the date that is 3 months after the date on which
6	the Commission issues or revises regulations as re-
7	quired under subsection (a), each public utility shall
8	make a filing pursuant to section 205 of the Federal
9	Power Act (16 U.S.C. 824d) to amend their inter-
10	connection procedures to comply with such regula-
11	tions.
12	SEC. 4. DEPLOYMENT OF GRID ENHANCING TECH
13	NOLOGIES.
13 14	Not later than 180 days after the date of enactment
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14 15	Not later than 180 days after the date of enactment of this Act, the Commission shall issue a new regulation
14 15 16	Not later than 180 days after the date of enactment of this Act, the Commission shall issue a new regulation or revise existing regulations, to require the following:
14 15 16 17	Not later than 180 days after the date of enactment of this Act, the Commission shall issue a new regulation or revise existing regulations, to require the following: (1) Consultation.—
14 15 16 17	Not later than 180 days after the date of enactment of this Act, the Commission shall issue a new regulation, or revise existing regulations, to require the following: (1) Consultation.— (A) In General.—With respect to proc-
114 115 116 117 118	Not later than 180 days after the date of enactment of this Act, the Commission shall issue a new regulation or revise existing regulations, to require the following: (1) Consultation.— (A) In general.—With respect to processing a request to interconnect a generation
14 15 16 17 18 19 20	Not later than 180 days after the date of enactment of this Act, the Commission shall issue a new regulation, or revise existing regulations, to require the following: (1) Consultation.— (A) In general.—With respect to processing a request to interconnect a generation project or an energy storage project, the Re-
14 15 16 17 18 19 20 21	Not later than 180 days after the date of enactment of this Act, the Commission shall issue a new regulation or revise existing regulations, to require the following: (1) Consultation.— (A) In General.—With respect to processing a request to interconnect a generation project or an energy storage project, the Regional Transmission Organization, Independent
14 15 16 17 18 19 20 21	Not later than 180 days after the date of enactment of this Act, the Commission shall issue a new regulation or revise existing regulations, to require the following: (1) Consultation.— (A) In General.—With respect to processing a request to interconnect a generation project or an energy storage project, the Regional Transmission Organization, Independent System Operator, or transmission planning co-

1	system, and the interconnection customer,
2	regarding deploying grid enhancing tech-
3	nology in addition to, or as a substitute to,
4	carrying out a traditional transmission up-
5	grade or addition, such as modifying or
6	adding a conductor or substation element;
7	and
8	(ii) study the efficacy of deploying
9	grid enhancing technology for the purposes
10	described in clause (i).
11	(B) Unconnected transmission facili-
12	TIES.—With respect to a request to inter-
13	connect a generation project or an energy stor-
14	age project to a transmission facility that is not
15	connected to a transmission system, the owner
16	or operator of such a facility shall—
17	(i) consult with the interconnection
18	customer regarding deploying grid enhanc-
19	ing technology in addition to, or as a sub-
20	stitute to, carrying out a traditional trans-
21	mission upgrade or addition, such as modi-
22	fying or adding a conductor or substation

element; and

1	(ii) study the efficacy of deploying
2	grid enhancing technology for the purposes
3	described in clause (i).
4	(2) Deployment.—
5	(A) In general.—An interconnection cus-
6	tomer that is consulted with under paragraph
7	(1) may request that grid enhancing technology
8	that was the subject of such consultation be de-
9	ployed.
10	(B) Determination.—The owner of the
11	transmission facility or transmission system to
12	which such technology would be deployed shall
13	determine whether to deploy such technology,
14	subject to an appeal under subparagraph (C).
15	(C) Appeal.—
16	(i) In general.—An interconnection
17	customer that requests deployment of grid
18	enhancing technology under subparagraph
19	(A) may submit to the Commission a re-
20	quest for a hearing to appeal the decision
21	under subparagraph (B) to not deploy grid
22	enhancing technology.
23	(ii) Effect of Appeal.—After a
24	hearing under clause (i), the Commission
25	may order the owner of the transmission

1	facility or transmission system to deploy
2	the grid enhancing technology requested
3	under subparagraph (A).

(3) UPDATING PROCEDURES.—Not later than the date that is 3 months after the date on which the Commission issues or revises regulations as required under this section, each public utility shall make a filing pursuant to section 205 of the Federal Power Act (16 U.S.C. 824d) to amend their interconnection procedures to comply with such regulations.

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