R40lr1371 CF HB 280

By: The President (By Request - Office of the Attorney General) and Senators Griffith, Kelley, Lee, Smith, West, and Young Young, Carter, and Hettleman

Introduced and read first time: January 17, 2020

Assigned to: Judicial Proceedings

Committee Report: Favorable with amendments Senate action: Adopted with floor amendments

Read second time: March 6, 2020

1 AN ACT concerning

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Vehicle Laws – Suspension of Driver's License or Registration – Unpaid Citations or Judgments

FOR the purpose of altering the requirements and procedures governing certain programs that authorize installment plan payments for certain motor vehicle traffic citations or judgment debts under certain circumstances; repealing certain provisions of law governing the requirement, subject to certain exceptions, that the Motor Vehicle Administration suspend the driver's license of, and the vehicle registrations of all vehicles owned by, a debtor who has certain unsatisfied motor vehicle judgments; altering the required contents of a traffic citation to include notices of the option to enter a certain installment payment plan and of certain authorized enforcement actions for failure to comply with the citation; repealing the requirement that the Administration suspend a person's driver's license for failure to pay a traffic citation or request a trial; authorizing the Administration to initiate a court action for a certain civil judgment for an unpaid traffic citation under certain circumstances; clarifying that a person may satisfy certain traffic citations by entering into a certain installment payment plan under certain circumstances; requiring certain certification by a court to the Administration to include certain information altering certain procedures for a State court when a driver fails to pay a fine or fails to enter into certain programs that authorize installment plan payments for certain motor vehicle traffic citations; providing for the application of this Act; requiring the Department of Legislative Services to conduct a certain study; requiring the Department to make a certain report to the General Assembly on or before a certain date; making certain stylistic changes; making certain conforming changes; and

EXPLANATION: CAPITALS INDICATE MATTER ADDED TO EXISTING LAW.

[Brackets] indicate matter deleted from existing law.

Underlining indicates amendments to bill.

Strike out indicates matter stricken from the bill by amendment or deleted from the law by amendment.



$\frac{1}{2}$	generally relating to administrative penalties for failure to pay motor vehicle citations or judgments.
3 4 5 6 7	BY repealing and reenacting, with amendments, Article – Courts and Judicial Proceedings Section 7–504.1 Annotated Code of Maryland (2013 Replacement Volume and 2019 Supplement)
8 9 10 11 12	BY repealing and reenacting, without amendments, Article – Transportation Section 17–201 Annotated Code of Maryland (2012 Replacement Volume and 2019 Supplement)
13 14 15 16 17	BY repealing Article – Transportation Section 17–204 through 17–207 and 27–103 Annotated Code of Maryland (2012 Replacement Volume and 2019 Supplement)
18 19 20 21 22	BY repealing and reenacting, with amendments, Article – Transportation Section 17–209, 26–201, and 26–204, and 27–103 Annotated Code of Maryland (2012 Replacement Volume and 2019 Supplement)
23 24 25 26 27	BY adding to Article - Transportation Section 27–103 Annotated Code of Maryland (2012 Replacement Volume and 2019 Supplement)
28 29	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
30	Article - Courts and Judicial Proceedings
31	7-504.1.
32 33 34 35	(a) This section applies to a defendant [whose driver's license or privilege to drive may be or is suspended for failure] WHO HAS FAHLED IS REQUIRED to pay a fine for one or more traffic offenses, including one or more citations for a violation of a parking ordinance or regulation adopted under Title 26, Subtitle 3 of the Transportation Article.

1 2 3	(b) (1) The District Court or a circuit court may authorize the clerk of the court to approve an individual installment plan agreement in accordance with this section for the payment of:
4 5	(I) ONE OR MORE CITATIONS FOR A PAYABLE VIOLATION ISSUED UNDER § 26–201 OF THE TRANSPORTATION ARTICLE; OR
6 7	
8 9 10 11	(2) A DEFENDANT WHO AGREES TO ENTER INTO AN INSTALLMENT PLAN AGREEMENT FOR THE PAYMENT OF ONE OR MORE CITATIONS UNDER PARAGRAPH (1)(I) OF THIS SUBSECTION CONSENTS TO CONVICTION AT THE TIME OF THE AGREEMENT.
12 13 14	(c) (1) A defendant who is sentenced to pay one or more fines that total at least \$300 \$150 and certifies that the defendant is unable to pay the fine or fines may apply to the clerk of the court to make installment payments in accordance with this section.
15	(2) An installment plan agreement under this section shall:
16 17	(i) Require that the defendant make installment payments [of 10% per month] on the total amount of the fine or fines covered by the agreement; AND
18 19	(ii) Specify the offenses and citations to which the agreement applies[; and
20 21 22	(iii) State whether the defendant's driver's license or driving privileges are currently suspended for failure to pay the fine or fines to which the agreement applies].
23 24 25	(3) As a condition of an installment plan agreement, a defendant who enters into the agreement shall inform the clerk of the court of any change of address during the term of the agreement.
26	(4) The clerk of the court shall promptly:
27 28 29 30	(i) [Notify the Motor Vehicle Administration by sending a copy of the installment payment agreement to the Motor Vehicle Administration, if the driver's license or privilege to drive of the defendant is currently suspended for failure to pay a fine for one or more traffic offenses to which the agreement applies;
31 32 33	(ii)] Notify the Motor Vehicle Administration of the failure of the defendant to pay a fine in accordance with an installment plan agreement under this section; and

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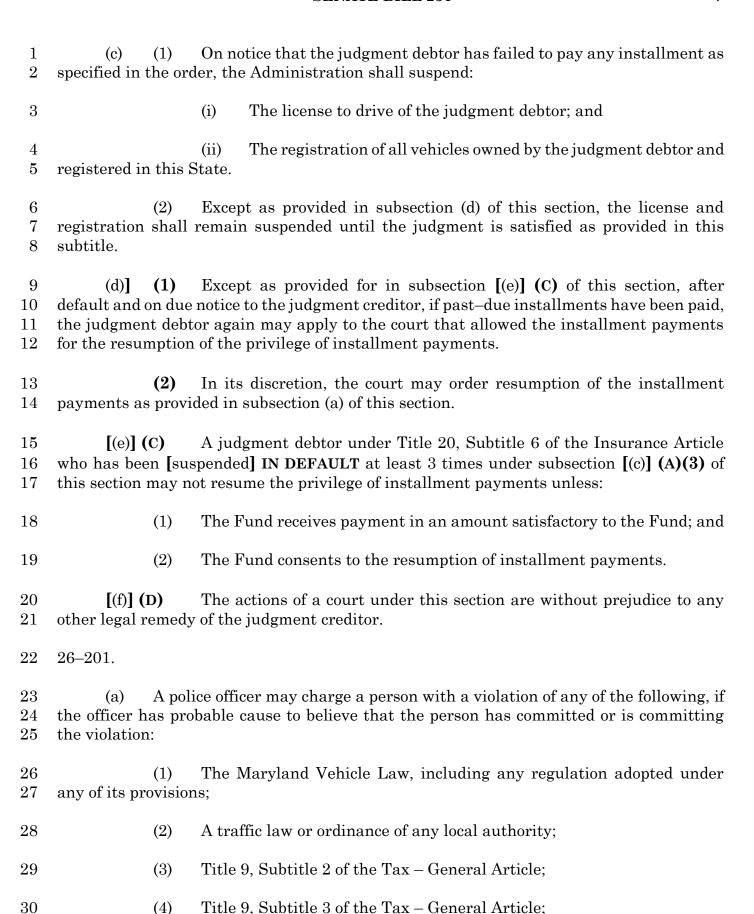
17-201.

	4 SENATE BILL 204
1	{(iii)} (II) Send to the defendant a copy of the [notices] NOTICE
2	required under [items (i) and (ii)] ITEM (I) of this paragraph.
3	(5) IF THE MOTOR VEHICLE ADMINISTRATION RECEIVES NOTICE
4	FROM THE CLERK OF THE COURT OF THE FAILURE OF THE DEFENDANT TO PAY A
5	FINE IN ACCORDANCE WITH AN INSTALLMENT PLAN AGREEMENT, THE MOTOR
6	VEHICLE ADMINISTRATION MAY INITIATE AN ACTION TO OBTAIN A CIVIL JUDGMENT
7	AGAINST THE DEFENDANT IN THE AMOUNT OF THE UNPAID FINE.
8	(4) (I) IF A DEFENDANT FAILS TO PAY A FINE IN ACCORDANCE
9	WITH AN INSTALLMENT PLAN AGREEMENT UNDER THIS SECTION, THE CLERK OF
10	THE COURT MAY:
11	1. REFER THE AMOUNT OF THE UNPAID OUTSTANDING
12	FINE TO THE CENTRAL COLLECTION UNIT OF THE DEPARTMENT OF BUDGET AND
13	MANAGEMENT; OR
14	2. PROCESS THE UNPAID OUTSTANDING FINE AS IT
15	WOULD OTHER OUTSTANDING FINES OWED THE COURT.
10	WOODD OTHER OCISIANDING PRODUCT OF THE COURT.
16	(II) THE CLERK OF THE COURT SHALL PROVIDE NOTICE TO THE
17	DEFENDANT OF THE DISPOSITION OF THE UNPAID OUTSTANDING FINE UNDER
18	SUBPARAGRAPH (I) OF THIS PARAGRAPH IN THE SAME MANNER REQUIRED FOR
19	OTHER OUTSTANDING FINES PROCESSED IN THE SAME MANNER.
2.0	
20	(d) The requirements of subsection (c) of this section shall be posted in the clerk's
21	office and on the website of the court.
22	(e) (1) If a defendant's application for installment payments is granted by the
23	clerk of the court, the Motor Vehicle Administration may not suspend or continue to
$\overline{24}$	suspend the driver's license or driving privileges of the defendant under § 26–204 or §
25	27–103 of the Transportation Article for the violations specified in the installment plan
26	agreement unless the defendant subsequently fails to make an installment payment.
07	(a) (DL - 1111111
27	(2) The clerk of the court shall notify the Motor Vehicle Administration if
28	a defendant fails to make an installment payment under this section.]
29	Article - Transportation

In this subtitle, "judgment" means any final judgment resulting from:

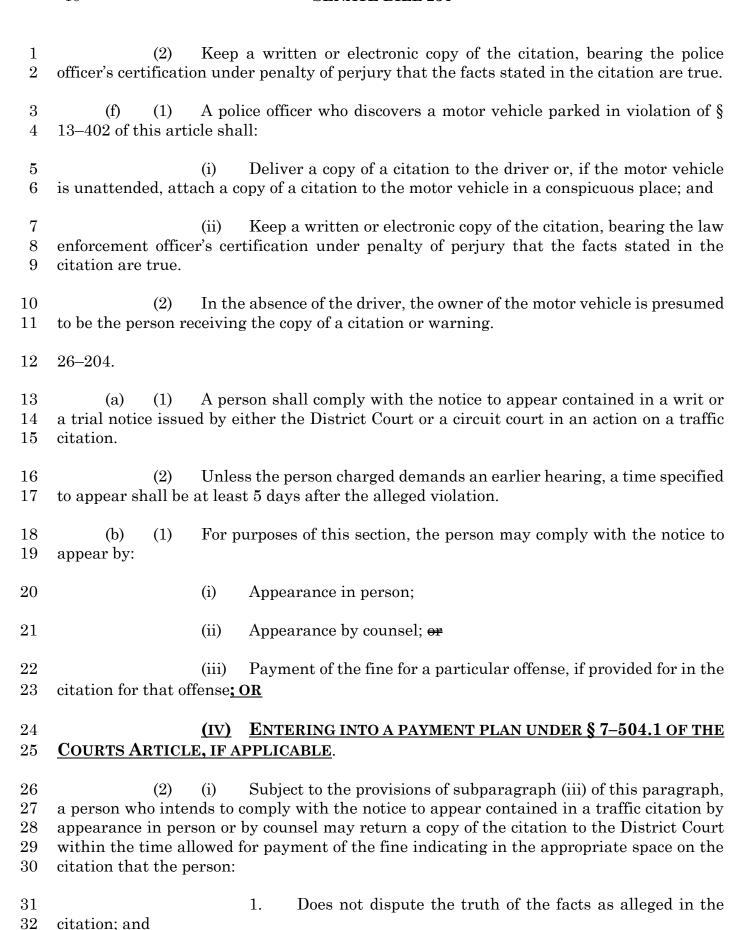
- 1 (1) A cause of action for damages arising out of the ownership, 2 maintenance, or use on any highway or other property open to the public of any vehicle of 3 a type required to be registered in this State; or
- 4 (2) A cause of action on an agreement of settlement for damages arising 5 out of the ownership, maintenance, or use on any highway or other property open to the 6 public of any vehicle of a type required to be registered in this State.
- 7 [17–204.
- Except as otherwise provided in this subtitle, on receipt of a certified copy of a judgment and a certificate of facts, the Administration shall suspend:
- 10 (1) The license to drive of the judgment debtor; and
- 11 (2) The registration of all vehicles owned by the judgment debtor and 12 registered in this State.
- 13 [17–205.
- The Administration may not suspend a license or registration under this subtitle if the judgment arose out of an accident caused by a vehicle that, at the time of the accident:
- 16 (1) Was owned or leased by the United States, this State, or any political subdivision of this State; and
- 18 (2) Was operated with the permission of its owner or lessee.]
- 19 [17–206.
- 20 (a) (1) The Administration may not suspend a license or registration under 21 this subtitle if the Administration finds that an insurer was obligated to pay the judgment, 22 at least to the extent and amounts required by the Maryland Vehicle Law, even if the 23 judgment has not been paid for any reason.
- 24 (2) A finding by the Administration that an insurer was obligated to pay a 25 judgment does not bind the insurer and, except for administering the provisions of this 26 section, has no legal effect.
- 27 (3) Notwithstanding any finding by the Administration, paragraph (1) of this subsection does not apply if, in a judicial proceeding, a court determines by a final order or decree that the insurer is not obligated to pay the judgment.
- 30 (b) The Administration may not suspend a license or registration under this 31 subtitle if:

- 1 (1) The judgment debtor or the vehicle to which the judgment relates was 2 insured by an insurer that was authorized to do business in this State;
- 3 (2) After the accident involving the owner or driver and before settlement 4 of the claim, the insurer went into insolvency, reorganization, or liquidation; and
- 5 (3) As a result of the insolvency, reorganization, or liquidation, no benefit, 6 other than benefits used exclusively towards satisfying the judgment, accrued to the owner 7 or driver by reason of the insurance.]
- 8 [17–207.
- A license or registration suspended under this subtitle shall remain suspended and may not be renewed or reissued, and a new or original license or registration may not be issued to the judgment debtor until the judgment:
- 12 (1) Is stayed;
- 13 (2) Is satisfied; or
- 14 (3) Is subject to one of the exceptions stated in § 17–206 or § 17–209 of this
- 15 subtitle.]
- 16 17–209.
- 17 (a) **(1)** On due notice to the judgment creditor, a judgment debtor may apply to the court that rendered the judgment for the privilege of paying the judgment in installments.
- 20 **(2)** In its discretion, the court may order payment of the judgment in 21 installments and may set and modify from time to time the amounts and times of the 22 installment payments.
- 23 (3) A JUDGMENT DEBTOR MAY CONTINUE TO MAKE PAYMENTS 24 UNDER AN INSTALLMENT PLAN AS LONG AS THE INSTALLMENT PAYMENTS ARE NOT 25 IN DEFAULT.
- 26 (b) [If the judgment debtor obtains an order permitting payment of the judgment 27 in installments:
- 28 (1) The Administration shall reinstate any license or registration of the judgment debtor suspended under this subtitle; and
- 30 (2) As long as the installment payments are not in default, the 31 Administration may not suspend the license or registration of the judgment debtor under 32 this subtitle.



1	(5) Title 10, Subtitle 4 of the Business Regulation Article;
2	(6) § 10–323 of the Business Regulation Article; or
3	(7) § 10–323.2 of the Business Regulation Article.
4 5	(b) A police officer who charges a person under this section shall issue a traffic citation, and provide a copy, to the person charged.
6	(c) A traffic citation issued to a person under this section shall contain:
7	(1) A notice in boldface type that, if the citation is a payable violation:
8 9	(i) The person must comply with one of the following within 30 days after receipt of the citation:
10	1. Pay the full amount of the preset fine;
11 12 13 14	2. ENTER INTO A PAYMENT PLAN UNDER § 7-504.1 OF THE COURTS ARTICLE, IF APPLICABLE THE DEFENDANT HAS AT LEAST \$150 IN TOTAL OUTSTANDING FINES AND IS OTHERWISE QUALIFIED TO ENTER INTO A PAYMENT PLAN;
15 16	3. Request a hearing regarding sentencing and disposition in lieu of a trial as provided in \S 26–204(b)(2) of this subtitle; or
17 18	[3.] 4. Request a trial date at the date, time, and place established by the District Court by writ or trial notice; and
19 20 21	(ii) { 1. } If the person fails to comply within 30 days after receipt of the citation, the Administration will be notified and may { take action to suspend the person's driver's license; and
22 23 24	2. Driving on a suspended license is a criminal offense for which the person could be incarcerated; or HITHATE AN ACTION TO OBTAIN A CIVIL JUDGMENT AGAINST THE PERSON;
25	(2) If the citation is for a must-appear violation, a notice that:
26 27 28	(i) The citation is a summons to appear as notified by a circuit court or the District Court through a trial notice setting the date, time, and place for the person to appear; or
29 30	(ii) A circuit court or the District Court will issue a writ setting the date, time, and place for the person to appear;

1	(3) The name and address of the person;
2	(4) The number of the person's license to drive, if applicable;
3	(5) The State registration number of the vehicle, if applicable;
4	(6) The violation or violations charged;
5 6	(7) An acknowledgment of receipt of the citation, to be executed by the person as required under § 1–605 of the Courts Article;
7	(8) Near the acknowledgment, a clear and conspicuous statement that:
8 9	(i) Acknowledgment of the citation by the person does not constitute an admission of guilt; and
10 11	(ii) The failure to acknowledge receipt of the citation may subject the person to arrest; and
12	(9) Any other necessary information.
13	(d) If a citation is marked "you have the right to stand trial":
14 15	(1) The form of the defendant's copy of the citation shall include in boldface type a description of the following options:
16	(i) Payment of the fine;
17 18 19 20	(ii) ENTER INTO A PAYMENT PLAN UNDER § 7–504.1 OF THE COURTS ARTICLE, IF APPLICABLE THE DEFENDANT HAS AT LEAST \$150 IN TOTAL OUTSTANDING FINES AND IS OTHERWISE QUALIFIED TO ENTER INTO A PAYMENT PLAN;
21	(III) Request a trial; and
22 23	[(iii)] (IV) Request a "guilty with an explanation" hearing regarding sentencing and disposition in lieu of a trial; and
24 25	(2) The form of the "return to court" copy of the citation shall include in boldface type a check—off box for each of the options described in item (1) of this subsection.
26 27	(e) A police officer who discovers a vehicle stopped, standing, or parked in violation of § $21-1003$ or § $21-1010$ of this article shall:
28 29	(1) Deliver a copy of a citation to the driver or, if the vehicle is unattended, attach a copy of a citation to the vehicle in a conspicuous place; and



- Requests, in lieu of a trial, a hearing before the Court 1 2 regarding sentencing and disposition. 3 A person who requests a hearing under the provisions of subparagraph (i) of this paragraph waives: 4 5 Any right to a trial of the facts as alleged in the citation; 1. 6 and 7 2. Any right to compel the appearance of the police officer 8 who issued the citation. 9 (iii) A person may request a hearing under the provisions of 10 subparagraph (i) of this paragraph only if the traffic citation is for an offense that is not 11 punishable by incarceration. 12 If a person fails to comply with a notice under § 26–201(c)(1) of this subtitle, a 13 notice for a hearing date issued in accordance with a request made under § 14 [26-201(c)(1)(i)2] **26-201(C)(1)(I)3** of this subtitle, a writ or trial notice issued in accordance with a request made under § [26-201(c)(1)(i)3] 26-201(C)(1)(I)4 of this 15 16 subtitle, or a notice to appear under § 26–201(c)(2) of this subtitle, the District Court or a 17 circuit court may: 18 (1)Except as provided in subsection (f) of this section, issue a warrant for 19 the person's arrest; or 20 (2)After 5 days, notify the Administration of the person's noncompliance. On receipt of a notice of noncompliance from the District Court or a circuit 2122 court, the Administration shall notify the person that the *person's driving privileges shall 23 be suspended ADMINISTRATION MAY INITIATE AN ACTION TO OBTAIN A CIVIL 24JUDGMENT IN THE AMOUNT OF THE UNPAID FINE unless, by the end of the 15th day 25 after the date on which the notice is mailed, the person: 26 Pays the fine on the original charge as provided for in the original (1) 27citations; [or] 28 (2)ENTERS INTO A PAYMENT PLAN UNDER § 7–504.1 OF THE COURTS 29 ARTICLE, IF APPLICABLE; OR
- 32 (e) (1) If a person fails to pay the fine, ENTER INTO A PAYMENT PLAN, or 33 post the bond or penalty deposit REQUEST A NEW DATE FOR A TRIAL OR HEARING under

Posts bond or a penalty deposit and requests REQUESTS a new date for

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(3)

a trial or a hearing on sentencing and disposition.

- 1 subsection (d) of this section, the Administration may \(\frac{1}{2} \) suspend the driving privileges of the
- 2 person Interest an action to obtain a civil-judgment in the amount of the
- 3 UNPAID FINE.
- 4 (2) ON NOTICE FROM THE DISTRICT COURT OR A CIRCUIT COURT
- 5 THAT A PERSON HAS PAID THE FINE, ENTERED INTO A PAYMENT PLAN, OR
- 6 REQUESTED A NEW DATE FOR A TRIAL OR HEARING, THE ADMINISTRATION SHALL
- 7 WITHDRAW THE SUSPENSION OF THE DRIVER'S LICENSE OR DRIVING PRIVILEGES OF
- 8 THE PERSON.
- 9 (3) ON NOTICE FROM THE DISTRICT COURT OR A CIRCUIT COURT
- 10 THAT A PERSON WHO REQUESTED A NEW DATE FOR A TRIAL OR A HEARING UNDER
- 11 PARAGRAPH (2) OF THIS SUBSECTION FAILED TO ATTEND THE NEW TRIAL OR
- 12 HEARING, THE ADMINISTRATION SHALL SUSPEND THE DRIVER'S LICENSE OR
- 13 DRIVING PRIVILEGES OF THE PERSON UNTIL THE PERSON:
- 14 <u>(I) APPEARS BEFORE THE COURT AT A TRIAL OR HEARING;</u>
- 15 <u>(II) Pays the fine, if provided for in the original</u>
- 16 CHARGE; OR
- 17 (III) ENTERS INTO A PAYMENT PLAN UNDER § 5–504.1 OF THE
- 18 COURTS ARTICLE, IF APPLICABLE.
- 19 (f) When the offense is not punishable by incarceration, if the court notifies the
- 20 Administration of the person's noncompliance under subsection (c) of this section, a
- 21 warrant may not be issued for the person under this section until 20 days after:
- 22 (1) The expiration of the time period required to comply with §
- 23 26-201(c)(1)(i) of this subtitle, if the person has not requested a hearing regarding
- 24 sentencing and disposition or a trial date; or
- 25 (2) The original trial date if a trial has been scheduled in response to a
- 26 request under § [26–201(c)(1)(i)3] **26–201(C)(1)(I)4** of this subtitle.
- 27 (g) With the cooperation of the District Court and circuit courts, the
- 28 Administration shall develop procedures to carry out [those provisions of] this section [that
- 29 relate to the suspension of driving privileges].
- $30 \quad \frac{27-103}{}$
- 31 (a) (1) (I) If a person fined under the Maryland Vehicle Law or under a
- 32 federal traffic law or regulation for a violation occurring in the State does not pay the fine
- 33 in accordance with the court's directive, the court may certify the failure to pay to the
- 34 Administration.

1	(H) IF THE COURT CERTIFIES THE FAILURE TO PAY A FIN
2	INDER THIS PARAGRAPH, THE COURT SHALL INCLUDE THE AMOUNT OF THE
3	OUTSTANDING FINE.

- 4 (2) When the Administration receives a certification under paragraph (1)
 5 of this subsection, after giving the person 10 days advance written notice, the
 6 Administration may [suspend the driving privileges or license of the person until the fine
 7 has been paid] INITIATE AN ACTION SEEKING A CIVIL JUDGMENT AGAINST THE
 8 DEFENDANT IN THE AMOUNT OF THE FINE.
- 9 (b) With the cooperation of the District Court and the U.S. District Court, the 10 Administration shall develop procedures to carry out this section.
- 11 **27–103.**
- 12 (A) IF A PERSON FINED UNDER THE MARYLAND VEHICLE LAW DOES NOT
 13 PAY THE FINE OR ENTER INTO A PAYMENT PLAN UNDER § 7–504.1 OF THE COURTS
 14 ARTICLE, THE COURT MAY:
- 15 (1) REFER THE AMOUNT OF THE UNPAID OUTSTANDING FINE TO THE
 16 CENTRAL COLLECTION UNIT OF THE DEPARTMENT OF BUDGET AND
 17 MANAGEMENT; OR
- 18 (2) PROCESS THE UNPAID OUTSTANDING FINE AS IT WOULD
 19 OTHERWISE PROCESS OUTSTANDING FINES OWED THE COURT.
- 20 (B) THE COURT SHALL PROVIDE NOTICE TO THE PERSON OF THE
 21 DISPOSITION OF THE UNPAID OUTSTANDING FINE UNDER SUBSECTION (A) OF THIS
 22 SECTION IN THE SAME MANNER REQUIRED FOR OTHER OUTSTANDING FINES
 23 PROCESSED IN THE SAME MANNER.
- 24 SECTION 2. AND BE IT FURTHER ENACTED, That this:
- 25 (a) This Act shall be construed to apply retroactively and shall be applied to and 26 interpreted to affect any driver's license or driving privilege actively suspended under a 27 provision of law affected by this Act on the effective date of this Act.
- 28 (b) For a driver's license or driving privilege suspended due to a defendant's failure to pay a fine imposed by the court following a trial or hearing or for the failure of a defendant to make a payment in accordance with a payment plan, the Motor Vehicle Administration shall withdraw the suspension of the driver's license or driving privileges of the defendant and the court shall process the outstanding debt owed in accordance with the requirements of § 7–504.1 of the Courts Article, as enacted by Section 1 of this Act.

1 2 3 4 5	(c) For a driver's license or driving privilege suspended due to a defendant's failure to respond to the notice provided in a traffic citation under § 26–201 of the Transportation Article, the Motor Vehicle Administration shall withdraw the suspension of the driver's license or driving privilege and follow the notice and procedural requirements of § 26–204(d) and (e) of the Transportation Article, as enacted by Section 1 of this Act.
6	SECTION 3. AND BE IT FURTHER ENACTED, That:
7	(a) The Department of Legislative Services shall study the feasibility of:
8 9	(1) eliminating the minimum amount of outstanding fines required for entering into an installment plan; and
10 11	(2) additional statutory changes to ensure that debts accrued through the criminal justice system do not result in the loss of driving privileges.
12 13 14	(b) In conducting the study, the Department shall seek the input of organizations that advocate for programs and policies to increase wages, job skills, and job opportunities for low–wage workers.
15 16	(c) On or before December 31, 2020, the Department shall, in accordance with § 2–1257 of the State Government Article, report its findings to the General Assembly.
17 18	SECTION $\frac{3}{2}$. AND BE IT FURTHER ENACTED, That this Act shall take effect $\frac{1}{2}$ October 1, 2020.
	Approved:
	Governor.
	President of the Senate.

Speaker of the House of Delegates.