

#### 115TH CONGRESS 1ST SESSION

# H. R. 875

To facilitate and streamline the Bureau of Reclamation process for creating or expanding water storage, rural water supply, and water recycling projects under Reclamation law, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

February 6, 2017

Mr. Newhouse introduced the following bill; which was referred to the Committee on Natural Resources

# A BILL

- To facilitate and streamline the Bureau of Reclamation process for creating or expanding water storage, rural water supply, and water recycling projects under Reclamation law, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Bureau of Reclamation
  - 5 Water Project Streamlining Act".
  - 6 SEC. 2. DEFINITIONS.
  - 7 In this Act:

1 (1) Environmental impact statement.—
2 The term "environmental impact statement" means
3 the detailed statement of environmental impacts of
4 a project required to be prepared pursuant to the
5 National Environmental Policy Act of 1969 (42)
6 U.S.C. 4321 et seq.).

#### (2) Environmental review process.—

- (A) IN GENERAL.—The term "environmental review process" means the process of preparing an environmental impact statement, environmental assessment, categorical exclusion, or other document under the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) for a project study.
- (B) Inclusions.—The term "environmental review process" includes the process for and completion of any environmental permit, approval, review, or study required for a project study under any Federal law other than the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.).
- (3) Federal jurisdictional agency' means a Federal agency with jurisdiction delegated by law, regulation, order, or otherwise over a review, analysis,

- opinion, statement, permit, license, or other approval or decision required for a project study under applicable Federal laws (including regulations).
  - (4) FEDERAL LEAD AGENCY.—The term "Federal lead agency" means the Bureau of Reclamation.
  - (5) PROJECT.—The term "project" means a surface water project, a project under the purview of title XVI of Public Law 102–575, or a rural water supply project investigated under Public Law 109–451 to be carried out, funded or operated in whole or in party by the Secretary pursuant to the Act of June 17, 1902 (32 Stat. 388, chapter 1093), and Acts supplemental to and amendatory of that Act (43 U.S.C. 371 et seq.).
  - (6) Project sponsor.—The term "project sponsor" means a State, regional, or local authority or instrumentality or other qualifying entity, such as a water conservation district, irrigation district, water conservancy district, joint powers authority, mutual water company, canal company, rural water district or association, or any other entity that has the capacity to contract with the United States under Federal reclamation law.
  - (7) Project study' means a feasibility study for a project carried

- out pursuant to the Act of June 17, 1902 (32 Stat. 388, chapter 1093), and Acts supplemental to and amendatory of that Act (43 U.S.C. 371 et seq.).

  (8) Secretary.—The term "Secretary" means the Secretary of the Interior.
- 6 (9) SURFACE WATER STORAGE.—The term
  7 "surface water storage" means any surface water
  8 reservoir or impoundment that would be owned,
  9 funded or operated in whole or in part by the Bu10 reau of Reclamation or that would be integrated into
  11 a larger system owned, operated or administered in
  12 whole or in part by the Bureau of Reclamation.

#### 13 SEC. 3. ACCELERATION OF STUDIES.

- 14 (a) IN GENERAL.—To the extent practicable, a
  15 project study initiated by the Secretary, after the date of
  16 enactment of this Act, under the Reclamation Act of 1902
  17 (32 Stat. 388), and all Acts amendatory thereof or supple18 mentary thereto, shall—
- 19 (1) result in the completion of a final feasibility 20 report not later than 3 years after the date of initi-21 ation;
- 22 (2) have a maximum Federal cost of 23 \$3,000,000; and
- 24 (3) ensure that personnel from the local project 25 area, region, and headquarters levels of the Bureau

- of Reclamation concurrently conduct the review required under that section.
- 3 (b) Extension.—If the Secretary determines that a
- 4 project study described in subsection (a) will not be con-
- 5 ducted in accordance with subsection (a), the Secretary,
- 6 not later than 30 days after the date of making the deter-
- 7 mination, shall—

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- 8 (1) prepare an updated project study schedule
  9 and cost estimate;
  - (2) notify the non-Federal project cost-sharing partner that the project study has been delayed; and
- 12 (3) provide written notice to the Committee on 13 Natural Resources of the House of Representatives 14 and the Committee on Energy and Natural Re-15 sources of the Senate as to the reasons the require-16 ments of subsection (a) are not attainable.

## 17 (c) Exception.—

- (1) IN GENERAL.—Notwithstanding the requirements of subsection (a), the Secretary may extend the timeline of a project study by a period not to exceed 3 years, if the Secretary determines that the project study is too complex to comply with the requirements of subsection (a).
- (2) Factors.—In making a determination that a study is too complex to comply with the require-

1	ments of subsection (a), the Secretary shall con-
2	sider—
3	(A) the type, size, location, scope, and
4	overall cost of the project;
5	(B) whether the project will use any inno-
6	vative design or construction techniques;
7	(C) whether the project will require signifi-
8	cant action by other Federal, State, or local
9	agencies;
10	(D) whether there is significant public dis-
11	pute as to the nature or effects of the project;
12	and
13	(E) whether there is significant public dis-
14	pute as to the economic or environmental costs
15	or benefits of the project.
16	(3) Notification.—Each time the Secretary
17	makes a determination under this subsection, the
18	Secretary shall provide written notice to the Com-
19	mittee on Natural Resources of the House of Rep-
20	resentatives and the Committee on Energy and Nat-
21	ural Resources of the Senate as to the results of
22	that determination, including an identification of the
23	specific one or more factors used in making the de-
24	termination that the project is complex.

1	(4) Limitation.—The Secretary shall not ex-
2	tend the timeline for a project study for a period of
3	more than 7 years, and any project study that is not
4	completed before that date shall no longer be au-
5	thorized.
6	(d) Reviews.—Not later than 90 days after the date
7	of the initiation of a project study described in subsection
8	(a), the Secretary shall—
9	(1) take all steps necessary to initiate the proc-
10	ess for completing federally mandated reviews that
11	the Secretary is required to complete as part of the
12	study, including the environmental review process
13	under section 5;
14	(2) convene a meeting of all Federal, tribal, and
15	State agencies identified under section 5(d) that
16	may—
17	(A) have jurisdiction over the project;
18	(B) be required by law to conduct or issue
19	a review, analysis, opinion, or statement for the
20	project study; or
21	(C) be required to make a determination
22	on issuing a permit, license, or other approval
23	or decision for the project study; and
24	(3) take all steps necessary to provide informa-
25	tion that will enable required reviews and analyses

- 1 related to the project to be conducted by other agen-
- 2 cies in a thorough and timely manner.
- 3 (e) Interim Report.—Not later than 18 months
- 4 after the date of enactment of this Act, the Secretary shall
- 5 submit to the Committee on Natural Resources of the
- 6 House of Representatives and the Committee on Energy
- 7 and Natural Resources of the Senate and make publicly
- 8 available a report that describes—
- 9 (1) the status of the implementation of the
- 10 planning process under this section, including the
- 11 number of participating projects;
- 12 (2) a review of project delivery schedules, in-
- cluding a description of any delays on those studies
- initiated prior to the date of the enactment of this
- 15 Act; and
- 16 (3) any recommendations for additional author-
- ity necessary to support efforts to expedite the
- 18 project.
- 19 (f) FINAL REPORT.—Not later than 4 years after the
- 20 date of enactment of this Act, the Secretary shall submit
- 21 to the Committee on Natural Resources of the House of
- 22 Representatives and the Committee on Energy and Nat-
- 23 ural Resources of the Senate and make publicly available
- 24 a report that describes—

1	(1) the status of the implementation of this sec-
2	tion, including a description of each project study
3	subject to the requirements of this section;
4	(2) the amount of time taken to complete each
5	project study; and
6	(3) any recommendations for additional author-
7	ity necessary to support efforts to expedite the
8	project study process, including an analysis of
9	whether the limitation established by subsection
10	(a)(2) needs to be adjusted to address the impacts
11	of inflation.
12	SEC. 4. EXPEDITED COMPLETION OF REPORTS.
13	The Secretary shall—
14	(1) expedite the completion of any ongoing
15	project study initiated before the date of enactment
16	of this Act; and
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	(2) if the Secretary determines that the project
18	(2) if the Secretary determines that the project is justified in a completed report, proceed directly to
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	is justified in a completed report, proceed directly to
19	is justified in a completed report, proceed directly to preconstruction planning, engineering, and design of
19 20	is justified in a completed report, proceed directly to preconstruction planning, engineering, and design of the project in accordance with the Reclamation Act
19 20 21	is justified in a completed report, proceed directly to preconstruction planning, engineering, and design of the project in accordance with the Reclamation Act of 1902 (32 Stat. 388), and all Acts amendatory
19 20 21 22	is justified in a completed report, proceed directly to preconstruction planning, engineering, and design of the project in accordance with the Reclamation Act of 1902 (32 Stat. 388), and all Acts amendatory thereof or supplementary thereto.

1	(A) each project study that is initiated
2	after the date of enactment of this Act and for
3	which an environmental impact statement is
4	prepared under the National Environmental
5	Policy Act of 1969 (42 U.S.C. 4321 et seq.);
6	(B) the extent determined appropriate by
7	the Secretary, to other project studies initiated
8	before the date of enactment of this Act and for
9	which an environmental review process docu-
10	ment is prepared under the National Environ-
11	mental Policy Act of 1969 (42 U.S.C. 4321 et
12	seq.); and
13	(C) any project study for the development
14	of a non-federally owned and operated surface
15	water storage project for which the Secretary
16	determines there is a demonstrable Federal in-
17	terest and the project—
18	(i) is located in a river basin where
19	other Bureau of Reclamation water
20	projects are located;
21	(ii) will create additional water sup-
22	plies that support Bureau of Reclamation
23	water projects; or

1	(iii) will become integrated into the
2	operation of Bureau of Reclamation water
3	projects.
4	(2) FLEXIBILITY.—Any authority granted
5	under this section may be exercised, and any re-
6	quirement established under this section may be sat-
7	isfied, for the conduct of an environmental review
8	process for a project study, a class of project stud-
9	ies, or a program of project studies.
10	(3) List of project studies.—
11	(A) IN GENERAL.—The Secretary shall an-
12	nually prepare, and make publicly available, a
13	list of all project studies that the Secretary has
14	determined—
15	(i) meets the standards described in
16	paragraph (1); and
17	(ii) does not have adequate funding to
18	make substantial progress toward the com-
19	pletion of the project study.
20	(B) Inclusions.—The Secretary shall in-
21	clude for each project study on the list under
22	subparagraph (A) a description of the estimated
23	amounts necessary to make substantial progress
24	on the project study.
25	(b) Project Review Process.—

- (1) IN GENERAL.—The Secretary shall develop and implement a coordinated environmental review process for the development of project studies.
  - (2) Coordinated Review.—The coordinated environmental review process described in paragraph (1) shall require that any review, analysis, opinion, statement, permit, license, or other approval or decision issued or made by a Federal, State, or local governmental agency or an Indian tribe for a project study described in subsection (b) be conducted, to the maximum extent practicable, concurrently with any other applicable governmental agency or Indian tribe.
  - (3) TIMING.—The coordinated environmental review process under this subsection shall be completed not later than the date on which the Secretary, in consultation and concurrence with the agencies identified under section 5(d), establishes with respect to the project study.

# (c) Lead Agencies.—

#### (1) Joint Lead Agencies.—

(A) IN GENERAL.—Subject to the requirements of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) and the requirements of section 1506.8 of title 40, Code

1	of Federal Regulations (or successor regula-
2	tions), including the concurrence of the pro-
3	posed joint lead agency, a project sponsor may
4	serve as the joint lead agency.
5	(B) Project sponsor as joint lead
6	AGENCY.—A project sponsor that is a State or
7	local governmental entity may—
8	(i) with the concurrence of the Sec-
9	retary, serve as a joint lead agency with
10	the Federal lead agency for purposes of
11	preparing any environmental document
12	under the National Environmental Policy
13	Act of 1969 (42 U.S.C. 4321 et seq.); and
14	(ii) prepare any environmental review
15	process document under the National En-
16	vironmental Policy Act of 1969 (42 U.S.C.
17	4321 et seq.) required in support of any
18	action or approval by the Secretary if—
19	(I) the Secretary provides guid-
20	ance in the preparation process and
21	independently evaluates that docu-
22	ment;
23	(II) the project sponsor complies
24	with all requirements applicable to the
25	Secretary under—

1	(aa) the National Environ-
2	mental Policy Act of 1969 (42
3	U.S.C. 4321 et seq.);
4	(bb) any regulation imple-
5	menting that Act; and
6	(cc) any other applicable
7	Federal law; and
8	(III) the Secretary approves and
9	adopts the document before the Sec-
10	retary takes any subsequent action or
11	makes any approval based on that
12	document, regardless of whether the
13	action or approval of the Secretary re-
14	sults in Federal funding.
15	(2) Duties.—The Secretary shall ensure
16	that—
17	(A) the project sponsor complies with all
18	design and mitigation commitments made joint-
19	ly by the Secretary and the project sponsor in
20	any environmental document prepared by the
21	project sponsor in accordance with this sub-
22	section; and
23	(B) any environmental document prepared
24	by the project sponsor is appropriately supple-

1	mented to address any changes to the project
2	the Secretary determines are necessary.
3	(3) Adoption and use of documents.—Any
4	environmental document prepared in accordance
5	with this subsection shall be adopted and used by
6	any Federal agency making any determination re-
7	lated to the project study to the same extent that
8	the Federal agency could adopt or use a document
9	prepared by another Federal agency under—
10	(A) the National Environmental Policy Act
11	of 1969 (42 U.S.C. 4321 et seq.); and
12	(B) parts 1500 through 1508 of title 40,
13	Code of Federal Regulations (or successor regu-
14	lations).
15	(4) Roles and responsibility of lead
16	AGENCY.—With respect to the environmental review
17	process for any project study, the Federal lead agen-
18	cy shall have authority and responsibility—
19	(A) to take such actions as are necessary
20	and proper and within the authority of the Fed-
21	eral lead agency to facilitate the expeditious
22	resolution of the environmental review process
23	for the project study; and
24	(B) to prepare or ensure that any required
25	environmental impact statement or other envi-

ronmental review document for a project study
required to be completed under the Nationa
Environmental Policy Act of 1969 (42 U.S.C
4321 et seq.) is completed in accordance with
this section and applicable Federal law.
(d) Participating and Cooperating Agencies.—
(1) Identification of Jurisdictional agen
CIES.—With respect to carrying out the environ
mental review process for a project study, the Sec
retary shall identify, as early as practicable in the
environmental review process, all Federal, State, and
local government agencies and Indian tribes that
may—
(A) have jurisdiction over the project;
(B) be required by law to conduct or issue
a review, analysis, opinion, or statement for the
project study; or
(C) be required to make a determination
on issuing a permit, license, or other approva
or decision for the project study.
(2) State authority.—If the environmenta
review process is being implemented by the Sec
retary for a project study within the boundaries of

a State, the State, consistent with State law, may

1	choose to participate in the process and to make
2	subject to the process all State agencies that—
3	(A) have jurisdiction over the project;
4	(B) are required to conduct or issue a re-
5	view, analysis, opinion, or statement for the
6	project study; or
7	(C) are required to make a determination
8	on issuing a permit, license, or other approval
9	or decision for the project study.
10	(3) Invitation.—
11	(A) IN GENERAL.—The Federal lead agen-
12	cy shall invite, as early as practicable in the en-
13	vironmental review process, any agency identi-
14	fied under paragraph (1) to become a partici-
15	pating or cooperating agency, as applicable, in
16	the environmental review process for the project
17	study.
18	(B) Deadline.—An invitation to partici-
19	pate issued under subparagraph (A) shall set a
20	deadline by which a response to the invitation
21	shall be submitted, which may be extended by
22	the Federal lead agency for good cause.
23	(4) Procedures.—Section 1501.6 of title 40.
24	Code of Federal Regulations (as in effect on the
25	date of enactment of the Bureau of Reclamation

1	Project Streamlining Act), shall govern the identi-
2	fication and the participation of a cooperating agen-
3	ey.
4	(5) Federal cooperating agencies.—Any
5	Federal agency that is invited by the Federal lead
6	agency to participate in the environmental review
7	process for a project study shall be designated as a
8	cooperating agency by the Federal lead agency un-
9	less the invited agency informs the Federal lead
10	agency, in writing, by the deadline specified in the
11	invitation that the invited agency—
12	(A)(i) has no jurisdiction or authority with
13	respect to the project;
14	(ii) has no expertise or information rel-
15	evant to the project; or
16	(iii) does not have adequate funds to par-
17	ticipate in the project; and
18	(B) does not intend to submit comments
19	on the project.
20	(6) Administration.—A participating or co-
21	operating agency shall comply with this section and
22	any schedule established under this section.
23	(7) Effect of Designation.—Designation as

a participating or cooperating agency under this

1	subsection shall not imply that the participating or
2	cooperating agency—
3	(A) supports a proposed project; or
4	(B) has any jurisdiction over, or special ex-
5	pertise with respect to evaluation of, the
6	project.
7	(8) Concurrent reviews.—Each partici-
8	pating or cooperating agency shall—
9	(A) carry out the obligations of that agen-
10	cy under other applicable law concurrently and
11	in conjunction with the required environmental
12	review process, unless doing so would prevent
13	the participating or cooperating agency from
14	conducting needed analysis or otherwise car-
15	rying out those obligations; and
16	(B) formulate and implement administra-
17	tive, policy, and procedural mechanisms to en-
18	able the agency to ensure completion of the en-
19	vironmental review process in a timely, coordi-
20	nated, and environmentally responsible manner.
21	(e) Non-Federal Projects Integrated Into
22	RECLAMATION SYSTEMS.—The Federal lead agency shall
23	serve in that capacity for the entirety of all non-Federal
24	projects that will be integrated into a larger system owned,

1	operated or administered in whole or in part by the Bu-
2	reau of Reclamation.
3	(f) Non-Federal Project.—If the Secretary deter-
4	mines that a project can be expedited by a non-Federal
5	sponsor and that there is a demonstrable Federal interest
6	in expediting that project, the Secretary shall take such
7	actions as are necessary to advance such a project as a
8	non-Federal project, including, but not limited to, entering
9	into agreements with the non-Federal sponsor of such
10	project to support the planning, design and permitting of
11	such project as a non-Federal project.
12	(g) Programmatic Compliance.—
13	(1) In General.—The Secretary shall issue
14	guidance regarding the use of programmatic ap-
15	proaches to carry out the environmental review proc-
16	ess that—
17	(A) eliminates repetitive discussions of the
18	same issues;
19	(B) focuses on the actual issues ripe for
20	analyses at each level of review;
21	(C) establishes a formal process for coordi-
22	nating with participating and cooperating agen-
23	cies, including the creation of a list of all data
24	that are needed to carry out an environmental
25	review process; and

1	(D) complies with—
2	(i) the National Environmental Policy
3	Act of 1969 (42 U.S.C. 4321 et seq.); and
4	(ii) all other applicable laws.
5	(2) Requirements.—In carrying out para-
6	graph (1), the Secretary shall—
7	(A) as the first step in drafting guidance
8	under that paragraph, consult with relevant
9	Federal, State, and local governmental agen-
10	cies, Indian tribes, and the public on the appro-
11	priate use and scope of the programmatic ap-
12	proaches;
13	(B) emphasize the importance of collabora-
14	tion among relevant Federal, State, and local
15	governmental agencies, and Indian tribes in un-
16	dertaking programmatic reviews, especially with
17	respect to including reviews with a broad geo-
18	graphical scope;
19	(C) ensure that the programmatic re-
20	views—
21	(i) promote transparency, including of
22	the analyses and data used in the environ-
23	mental review process, the treatment of
24	any deferred issues raised by Federal,
25	State, and local governmental agencies, In-

1	dian tribes, or the public, and the temporal
2	and special scales to be used to analyze
3	those issues;
4	(ii) use accurate and timely informa-
5	tion in the environmental review process,
6	including—
7	(I) criteria for determining the
8	general duration of the usefulness of
9	the review; and
10	(II) the timeline for updating any
11	out-of-date review;
12	(iii) describe—
13	(I) the relationship between pro-
14	grammatic analysis and future tiered
15	analysis; and
16	(II) the role of the public in the
17	creation of future tiered analysis; and
18	(iv) are available to other relevant
19	Federal, State, and local governmental
20	agencies, Indian tribes, and the public;
21	(D) allow not fewer than 60 days of public
22	notice and comment on any proposed guidance;
23	and
24	(E) address any comments received under
25	subparagraph (D).

# (h) COORDINATED REVIEWS.—

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### (1) COORDINATION PLAN.—

(A) ESTABLISHMENT.—The Federal lead agency shall, after consultation with and with the concurrence of each participating and cooperating agency and the project sponsor or joint lead agency, as applicable, establish a plan for coordinating public and agency participation in, and comment on, the environmental review process for a project study or a category of project studies.

#### (B) Schedule.—

(i) In General.—As soon as practicable but not later than 45 days after the close of the public comment period on a draft environmental impact statement, the Federal lead agency, after consultation with and the concurrence of each participating and cooperating agency and the project sponsor or joint lead agency, as applicable, shall establish, as part of the coordination plan established in subparagraph (A), a schedule for completion of the environmental review process for project study.

1	(ii) Factors for consideration.—
2	In establishing a schedule, the Secretary
3	shall consider factors such as—
4	(I) the responsibilities of partici-
5	pating and cooperating agencies under
6	applicable laws;
7	(II) the resources available to the
8	project sponsor, joint lead agency, and
9	other relevant Federal and State
10	agencies, as applicable;
11	(III) the overall size and com-
12	plexity of the project;
13	(IV) the overall schedule for and
14	cost of the project; and
15	(V) the sensitivity of the natural
16	and historical resources that could be
17	affected by the project.
18	(iii) Modifications.—The Secretary
19	may—
20	(I) lengthen a schedule estab-
21	lished under clause (i) for good cause;
22	and
23	(II) shorten a schedule only with
24	concurrence of the affected partici-
25	pating and cooperating agencies and

1	the project sponsor or joint lead agen-
2	cy, as applicable.
3	(iv) Dissemination.—A copy of a
4	schedule established under clause (i) shall
5	be—
6	(I) provided to each participating
7	and cooperating agency and the
8	project sponsor or joint lead agency,
9	as applicable; and
10	(II) made available to the public.
11	(2) Comment deadlines.—The Federal lead
12	agency shall establish the following deadlines for
13	comment during the environmental review process
14	for a project study:
15	(A) Draft environmental impact
16	STATEMENTS.—For comments by Federal and
17	State agencies and the public on a draft envi-
18	ronmental impact statement, a period of not
19	more than 60 days after publication in the Fed-
20	eral Register of notice of the date of public
21	availability of the draft environmental impact
22	statement, unless—
23	(i) a different deadline is established
24	by agreement of the Federal lead agency,
25	the project sponsor or joint lead agency, as

1	applicable, and all participating and co-
2	operating agencies; or
3	(ii) the deadline is extended by the
4	Federal lead agency for good cause.
5	(B) OTHER ENVIRONMENTAL REVIEW
6	PROCESSES.—For all other comment periods es-
7	tablished by the Federal lead agency for agency
8	or public comments in the environmental review
9	process, a period of not more than 30 days
10	after the date on which the materials on which
11	comment is requested are made available, un-
12	less—
13	(i) a different deadline is established
14	by agreement of the Federal lead agency,
15	the project sponsor, or joint lead agency,
16	as applicable, and all participating and co-
17	operating agencies; or
18	(ii) the deadline is extended by the
19	Federal lead agency for good cause.
20	(3) Deadlines for decisions under other
21	LAWS.—In any case in which a decision under any
22	Federal law relating to a project study, including the
23	issuance or denial of a permit or license, is required
24	to be made by the date described in subsection
25	(i)(5)(B), the Secretary shall submit to the Com-

1	mittee on Natural Resources of the House of Rep-
2	resentatives and the Committee on Energy and Nat-
3	ural Resources of the Senate—
4	(A) as soon as practicable after the 180-
5	day period described in subsection (i)(5)(B), an
6	initial notice of the failure of the Federal agen-
7	cy to make the decision; and
8	(B) every 60 days thereafter until such
9	date as all decisions of the Federal agency re-
10	lating to the project study have been made by
11	the Federal agency, an additional notice that
12	describes the number of decisions of the Fed-
13	eral agency that remain outstanding as of the
14	date of the additional notice.
15	(4) Involvement of the public.—Nothing
16	in this subsection reduces any time period provided
17	for public comment in the environmental review
18	process under applicable Federal law (including reg-
19	ulations).
20	(5) Transparency reporting.—
21	(A) REPORTING REQUIREMENTS.—Not
22	later than 1 year after the date of enactment of
23	this Act, the Secretary shall establish and main-
24	tain an electronic database and, in coordination

with other Federal and State agencies, issue re-

porting requirements to make publicly available the status and progress with respect to compliance with applicable requirements of the National Environmental Policy Act of 1969 (42 U.S.C. 4321 et seq.) and any other Federal, State, or local approval or action required for a project study for which this section is applicable.

(B) PROJECT STUDY TRANSPARENCY.—
Consistent with the requirements established under subparagraph (A), the Secretary shall make publicly available the status and progress of any Federal, State, or local decision, action, or approval required under applicable laws for each project study for which this section is applicable.

# (i) Issue Identification and Resolution.—

(1) Cooperation.—The Federal lead agency, the cooperating agencies, and any participating agencies shall work cooperatively in accordance with this section to identify and resolve issues that could delay completion of the environmental review process or result in the denial of any approval required for the project study under applicable laws.

	(2)	FEDERAL	LEAD	AGENCY	RESPONSIBIL-
2	ITIES.—				

- (A) In General.—The Federal lead agency shall make information available to the cooperating agencies and participating agencies as early as practicable in the environmental review process regarding the environmental and socioeconomic resources located within the project area and the general locations of the alternatives under consideration.
  - (B) Data sources.—The information under subparagraph (A) may be based on existing data sources, including geographic information systems mapping.
- (3) Cooperating and participating agency Responsibilities.—Based on information received from the Federal lead agency, cooperating and participating agencies shall identify, as early as practicable, any issues of concern regarding the potential environmental or socioeconomic impacts of the project, including any issues that could substantially delay or prevent an agency from granting a permit or other approval that is needed for the project study.

1	(4) Accelerated issue resolution and
2	ELEVATION.—
3	(A) In general.—On the request of a
4	participating or cooperating agency or project
5	sponsor, the Secretary shall convene an issue
6	resolution meeting with the relevant partici-
7	pating and cooperating agencies and the project
8	sponsor or joint lead agency, as applicable, to
9	resolve issues that may—
10	(i) delay completion of the environ-
11	mental review process; or
12	(ii) result in denial of any approval re-
13	quired for the project study under applica-
14	ble laws.
15	(B) MEETING DATE.—A meeting requested
16	under this paragraph shall be held not later
17	than 21 days after the date on which the Sec-
18	retary receives the request for the meeting, un-
19	less the Secretary determines that there is good
20	cause to extend that deadline.
21	(C) NOTIFICATION.—On receipt of a re-
22	quest for a meeting under this paragraph, the
23	Secretary shall notify all relevant participating
24	and cooperating agencies of the request, includ-

1	ing the issue to be resolved and the date for the
2	meeting.
3	(D) ELEVATION OF ISSUE RESOLUTION.—
4	If a resolution cannot be achieved within the
5	30-day period beginning on the date of a meet
6	ing under this paragraph and a determination
7	is made by the Secretary that all information
8	necessary to resolve the issue has been ob-
9	tained, the Secretary shall forward the dispute
10	to the heads of the relevant agencies for resolu-
11	tion.
12	(E) CONVENTION BY SECRETARY.—The
13	Secretary may convene an issue resolution
14	meeting under this paragraph at any time, a
15	the discretion of the Secretary, regardless of
16	whether a meeting is requested under subpara-
17	graph (A).
18	(5) Financial penalty provisions.—
19	(A) In general.—A Federal jurisdictiona
20	agency shall complete any required approval or
21	decision for the environmental review process
22	on an expeditious basis using the shortest exist
23	ing applicable process.
24	(B) Failure to decide.—
25	(i) In general.—

(I) Transfer of funds.—If a Federal jurisdictional agency fails to render a decision required under any Federal law relating to a project study that requires the preparation of an environmental impact statement or environmental assessment, including the issuance or denial of a permit, license, statement, opinion, or other approval by the date described in clause (ii), the amount of funds made available to support the office of the head of the Federal jurisdictional agency shall be reduced by an amount of funding equal to the amount specified in item (aa) or (bb) of subclause (II), and those funds shall be made available to the division of the Federal jurisdictional agency charged with rendering the decision by not later than 1 day after the applicable date under clause (ii), and once each week thereafter until a final decision is rendered, subject to subparagraph (C).

1	(II) Amount to be trans-
2	FERRED.—The amount referred to in
3	subclause (I) is—
4	(aa) \$20,000 for any project
5	study requiring the preparation
6	of an environmental assessment
7	or environmental impact state-
8	ment; or
9	(bb) \$10,000 for any project
10	study requiring any type of re-
11	view under the National Environ-
12	mental Policy Act of 1969 (42
13	U.S.C. 4321 et seq.) other than
14	an environmental assessment or
15	environmental impact statement.
16	(ii) Description of date.—The
17	date referred to in clause (i) is the later
18	of—
19	(I) the date that is 180 days
20	after the date on which an application
21	for the permit, license, or approval is
22	complete; and
23	(II) the date that is 180 days
24	after the date on which the Federal
25	lead agency issues a decision on the

1	project under the National Environ-
2	mental Policy Act of 1969 (42 U.S.C.
3	4321 et seq.).
4	(C) Limitations.—
5	(i) In general.—No transfer of
6	funds under subparagraph (B) relating to
7	an individual project study shall exceed, in
8	any fiscal year, an amount equal to 1 per-
9	cent of the funds made available for the
10	applicable agency office.
11	(ii) Failure to decide.—The total
12	amount transferred in a fiscal year as a re-
13	sult of a failure by an agency to make a
14	decision by an applicable deadline shall not
15	exceed an amount equal to 5 percent of the
16	funds made available for the applicable
17	agency office for that fiscal year.
18	(iii) Aggregate.—Notwithstanding
19	any other provision of law, for each fiscal
20	year, the aggregate amount of financial
21	penalties assessed against each applicable
22	agency office under this Act and any other
23	Federal law as a result of a failure of the
24	agency to make a decision by an applicable

deadline for environmental review, includ-

1	ing the total amount transferred under this
2	paragraph, shall not exceed an amount
3	equal to 9.5 percent of the funds made
4	available for the agency office for that fis-
5	cal year.
6	(D) NOTIFICATION OF TRANSFERS.—Not
7	later than 10 days after the last date in a fiscal
8	year on which funds of the Federal jurisdic-
9	tional agency may be transferred under sub-
10	paragraph (B)(5) with respect to an individual
11	decision, the agency shall submit to the appro-
12	priate committees of the House of Representa-
13	tives and the Senate written notification that
14	includes a description of—
15	(i) the decision;
16	(ii) the project study involved;
17	(iii) the amount of each transfer
18	under subparagraph (B) in that fiscal year
19	relating to the decision;
20	(iv) the total amount of all transfers
21	under subparagraph (B) in that fiscal year
22	relating to the decision; and
23	(v) the total amount of all transfers of
24	the agency under subparagraph (B) in that
25	fiscal year.

1	(E) NO FAULT OF AGENCY.—
2	(i) IN GENERAL.—A transfer of funds
3	under this paragraph shall not be made if
4	the applicable agency described in subpara-
5	graph (A) notifies, with a supporting ex-
6	planation, the Federal lead agency, cooper-
7	ating agencies, and project sponsor, as ap-
8	plicable, that—
9	(I) the agency has not received
10	necessary information or approvals
11	from another entity in a manner that
12	affects the ability of the agency to
13	meet any requirements under Federal,
14	State, or local law;
15	(II) significant new information,
16	including from public comments, or
17	circumstances, including a major
18	modification to an aspect of the
19	project, requires additional analysis
20	for the agency to make a decision on
21	the project application; or
22	(III) the agency lacks the finan-
23	cial resources to complete the review
24	under the scheduled timeframe, in-
25	cluding a description of the number of

1	full-time employees required to com-
2	plete the review, the amount of fund-
3	ing required to complete the review,
4	and a justification as to why not
5	enough funding is available to com-
6	plete the review by the deadline.
7	(ii) Lack of financial re-
8	SOURCES.—If the agency provides notice
9	under clause (i)(III), the Inspector General
10	of the agency shall—
11	(I) conduct a financial audit to
12	review the notice; and
13	(II) not later than 90 days after
14	the date on which the review described
15	in subclause (I) is completed, submit
16	to the Committee on Natural Re-
17	sources of the House of Representa-
18	tives and the Committee on Energy
19	and Natural Resources of the Senate
20	the results of the audit conducted
21	under subclause (I).
22	(F) Limitation.—The Federal agency
23	from which funds are transferred pursuant to
24	this paragraph shall not reprogram funds to the
25	office of the head of the agency, or equivalent

1	office, to reimburse that office for the loss of
2	the funds.
3	(G) Effect of Paragraph.—Nothing in
4	this paragraph affects or limits the application
5	of, or obligation to comply with, any Federal,
6	State, local, or tribal law.
7	(j) Memorandum of Agreements for Early Co-
8	ORDINATION.—
9	(1) Sense of congress.—It is the sense of
10	Congress that—
11	(A) the Secretary and other Federal agen-
12	cies with relevant jurisdiction in the environ-
13	mental review process should cooperate with
14	each other, State and local agencies, and Indian
15	tribes on environmental review and Bureau of
16	Reclamation project delivery activities at the
17	earliest practicable time to avoid delays and du-
18	plication of effort later in the process, prevent
19	potential conflicts, and ensure that planning
20	and project development decisions reflect envi-
21	ronmental values; and
22	(B) the cooperation referred to in subpara-
23	graph (A) should include the development of
24	policies and the designation of staff that advise
25	planning agencies and project sponsors of stud-

- ies or other information foreseeably required for later Federal action and early consultation with appropriate State and local agencies and Indian tribes.
  - (2) TECHNICAL ASSISTANCE.—If requested at any time by a State or project sponsor, the Secretary and other Federal agencies with relevant jurisdiction in the environmental review process, shall, to the maximum extent practicable and appropriate, as determined by the agencies, provide technical assistance to the State or project sponsor in carrying out early coordination activities.
    - (3) Memorandum of agency agreement.—
      If requested at any time by a State or project sponsor, the Federal lead agency, in consultation with other Federal agencies with relevant jurisdiction in the environmental review process, may establish memoranda of agreement with the project sponsor, Indian tribes, State and local governments, and other appropriate entities to carry out the early coordination activities, including providing technical assistance in identifying potential impacts and mitigation issues in an integrated fashion.
- 24 (k) Limitations.—Nothing in this section preempts

or interferes with—

1	(1) any obligation to comply with the provisions
2	of any Federal law, including—
3	(A) the National Environmental Policy Act
4	of 1969 (42 U.S.C. 4321 et seq.); and
5	(B) any other Federal environmental law;
6	(2) the reviewability of any final Federal agency
7	action in a court of the United States or in the court
8	of any State;
9	(3) any requirement for seeking, considering, or
10	responding to public comment; or
11	(4) any power, jurisdiction, responsibility, duty,
12	or authority that a Federal, State, or local govern-
13	mental agency, Indian tribe, or project sponsor has
14	with respect to carrying out a project or any other
15	provision of law applicable to projects.
16	(l) Timing of Claims.—
17	(1) Timing.—
18	(A) In General.—Notwithstanding any
19	other provision of law, a claim arising under
20	Federal law seeking judicial review of a permit,
21	license, or other approval issued by a Federal
22	agency for a project study shall be barred un-
23	less the claim is filed not later than 3 years
24	after publication of a notice in the Federal Reg-
25	ister announcing that the permit, license, or

other approval is final pursuant to the law under which the agency action is taken, unless a shorter time is specified in the Federal law that allows judicial review.

(B) APPLICABILITY.—Nothing in this subsection creates a right to judicial review or places any limit on filing a claim that a person has violated the terms of a permit, license, or other approval.

## (2) New Information.—

- (A) IN GENERAL.—The Secretary shall consider new information received after the close of a comment period if the information satisfies the requirements for a supplemental environmental impact statement under title 40, Code of Federal Regulations (including successor regulations).
- (B) Separate action.—The preparation of a supplemental environmental impact statement or other environmental document, if required under this section, shall be considered a separate final agency action and the deadline for filing a claim for judicial review of the action shall be 3 years after the date of publication of a notice in the Federal Register an-

1	nouncing the action relating to such supple-
2	mental environmental impact statement or
3	other environmental document.
4	(m) CATEGORICAL EXCLUSIONS.—
5	(1) In general.—Not later than 180 days
6	after the date of enactment of this Act, the Sec-
7	retary shall—
8	(A) survey the use by the Bureau of Rec-
9	lamation of categorical exclusions in projects
10	since 2005;
11	(B) publish a review of the survey that in-
12	cludes a description of—
13	(i) the types of actions that were cat-
14	egorically excluded or could be the basis
15	for developing a new categorical exclusion;
16	and
17	(ii) any requests previously received
18	by the Secretary for new categorical exclu-
19	sions; and
20	(C) solicit requests from other Federal
21	agencies and project sponsors for new categor-
22	ical exclusions.
23	(2) New Categorical Exclusions.—Not
24	later than 1 year after the date of enactment of this
25	Act, if the Secretary has identified a category of ac-

1	tivities that merit establishing a categorical exclusion
2	that did not exist on the day before the date of en-
3	actment this Act based on the review under para-
4	graph (1), the Secretary shall publish a notice of
5	proposed rulemaking to propose that new categorical
6	exclusion, to the extent that the categorical exclusion
7	meets the criteria for a categorical exclusion under
8	section 1508.4 of title 40, Code of Federal Regula-
9	tions (or successor regulation).
10	(n) REVIEW OF PROJECT ACCELERATION RE-
11	FORMS.—
12	(1) In General.—The Comptroller General of
13	the United States shall—
14	(A) assess the reforms carried out under
15	this section; and
16	(B) not later than 5 years and not later
17	than 10 years after the date of enactment of
18	this Act, submit to the Committee on Natural
19	Resources of the House of Representatives and
20	the Committee on Energy and Natural Re-
21	sources of the Senate a report that describes
22	the results of the assessment.
23	(2) Contents.—The reports under paragraph
24	(1) shall include an evaluation of impacts of the re-
25	forms carried out under this section on—

1	(A) project delivery;
2	(B) compliance with environmental laws:
3	and
4	(C) the environmental impact of projects.
5	(o) Performance Measurement.—The Secretary
6	shall establish a program to measure and report on
7	progress made toward improving and expediting the plan-
8	ning and environmental review process.
9	(p) Categorical Exclusions in Emergencies.—
10	For the repair, reconstruction, or rehabilitation of a Bu-
11	reau of Reclamation surface water storage project that is
12	in operation or under construction when damaged by an
13	event or incident that results in a declaration by the Presi-
14	dent of a major disaster or emergency pursuant to the
15	Robert T. Stafford Disaster Relief and Emergency Assist-
16	ance Act (42 U.S.C. 5121 et seq.), the Secretary shall
17	treat such repair, reconstruction, or rehabilitation activity
18	as a class of action categorically excluded from the re-
19	quirements relating to environmental assessments or envi-
20	ronmental impact statements under section 1508.4 of title
21	40, Code of Federal Regulations (or successor regula-
22	tions), if the repair or reconstruction activity is—
23	(1) in the same location with the same capacity
24	dimensions, and design as the original Bureau of

1 Reclamation surface water storage project as before 2 the declaration described in this section; and 3 (2) commenced within a 2-year period beginning on the date of a declaration described in this 4 5 subsection. 6 SEC. 6. ANNUAL REPORT TO CONGRESS. 7 (a) IN GENERAL.—Not later than February 1 of each 8 year, the Secretary shall develop and submit to the Committee on Natural Resources of the House of Representa-10 tives and the Committee on Energy and Natural Resources of the Senate an annual report, to be entitled "Re-11 12 port to Congress on Future Water Project Development", 13 that identifies the following: 14 (1) Project reports.—Each project report 15 that meets the criteria established in subsection 16 (c)(1)(A). 17 (2) Proposed project studies.—Any pro-18 posed project study submitted to the Secretary by a 19 non-Federal interest pursuant to subsection (b) that 20 established subsection meets the criteria in 21 (c)(1)(A). 22 (3) Proposed Modifications.—Any proposed 23 modification to an authorized water project or 24 project study that meets the criteria established in 25 subsection (c)(1)(A) that—

- 1 (A) is submitted to the Secretary by a non-2 Federal interest pursuant to subsection (b); or
  - (B) is identified by the Secretary for authorization.
    - (4) EXPEDITED COMPLETION OF REPORT AND DETERMINATIONS.—Any project study that was expedited and any Secretarial determinations under section 4 of this Act.

## (b) Requests for Proposals.—

- (1) Publication.—Not later than May 1 of each year, the Secretary shall publish in the Federal Register a notice requesting proposals from non-Federal interests for proposed project studies and proposed modifications to authorized projects and project studies to be included in the annual report.
- (2) DEADLINE FOR REQUESTS.—The Secretary shall include in each notice required by this subsection a requirement that non-Federal interests submit to the Secretary any proposals described in paragraph (1) by not later than 120 days after the date of publication of the notice in the Federal Register in order for the proposals to be considered for inclusion in the annual report.

1	(3) Notification.—On the date of publication
2	of each notice required by this subsection, the Sec-
3	retary shall—
4	(A) make the notice publicly available, in-
5	cluding on the Internet; and
6	(B) provide written notification of the pub-
7	lication to the Committee on Natural Resources
8	of the House of Representatives and the Com-
9	mittee on Energy and Natural Resources of the
10	Senate.
11	(c) Contents.—
12	(1) Project reports, proposed project
13	STUDIES, AND PROPOSED MODIFICATIONS.—
14	(A) CRITERIA FOR INCLUSION IN RE-
15	PORT.—The Secretary shall include in the an-
16	nual report only those project reports, proposed
17	project studies, and proposed modifications to
18	authorized projects and project studies that—
19	(i) are related to the missions and au-
20	thorities of the Bureau of Reclamation;
21	(ii) require specific congressional au-
22	thorization, including by an Act of Con-
23	gress;
24	(iii) have not been congressionally au-
25	thorized;

1	(iv) have not been included in any
2	previous annual report; and
3	(v) if authorized, could be carried out
4	by the Bureau of Reclamation.
5	(B) Description of Benefits.—
6	(i) Description.—The Secretary
7	shall describe in the annual report, to the
8	extent applicable and practicable, for each
9	proposed project study and proposed modi-
10	fication to an authorized water resources
11	development project or project study in-
12	cluded in the annual report, the benefits,
13	as described in clause (ii), of each such
14	study or proposed modification.
15	(ii) Benefits.—The benefits (or ex-
16	pected benefits, in the case of a proposed
17	project study) described in this clause are
18	benefits to—
19	(I) the protection of human life
20	and property;
21	(II) improvement to domestic ir-
22	rigated water and power supplies;
23	(III) the national economy;
24	(IV) the environment; or

1	(V) the national security inter-
2	ests of the United States.
3	(C) Identification of other fac-
4	TORS.—The Secretary shall identify in the an-
5	nual report, to the extent practicable—
6	(i) for each proposed project study in-
7	cluded in the annual report, the non-Fed-
8	eral interest that submitted the proposed
9	project study pursuant to subsection (b);
10	and
11	(ii) for each proposed project study
12	and proposed modification to a project or
13	project study included in the annual re-
14	port, whether the non-Federal interest has
15	demonstrated—
16	(I) that local support exists for
17	the proposed project study or pro-
18	posed modification to an authorized
19	project or project study (including the
20	surface water storage development
21	project that is the subject of the pro-
22	posed feasibility study or the proposed
23	modification to an authorized project
24	study); and

1	(II) the financial ability to pro-
2	vide the required non-Federal cost
3	share.
4	(2) Transparency.—The Secretary shall in-
5	clude in the annual report, for each project report,
6	proposed project study, and proposed modification to
7	a project or project study included under paragraph
8	(1)(A)—
9	(A) the name of the associated non-Fed-
10	eral interest, including the name of any non-
11	Federal interest that has contributed, or is ex-
12	pected to contribute, a non-Federal share of the
13	cost of—
14	(i) the project report;
15	(ii) the proposed project study;
16	(iii) the authorized project study for
17	which the modification is proposed; or
18	(iv) construction of—
19	(I) the project that is the subject
20	of—
21	(aa) the water report;
22	(bb) the proposed project
23	study; or

1	(cc) the authorized project
2	study for which a modification is
3	proposed; or
4	(II) the proposed modification to
5	a project;
6	(B) a letter or statement of support for the
7	water report, proposed project study, or pro-
8	posed modification to a project or project study
9	from each associated non-Federal interest;
10	(C) the purpose of the feasibility report,
11	proposed feasibility study, or proposed modi-
12	fication to a project or project study;
13	(D) an estimate, to the extent practicable,
14	of the Federal, non-Federal, and total costs
15	of—
16	(i) the proposed modification to an
17	authorized project study; and
18	(ii) construction of—
19	(I) the project that is the subject
20	of—
21	(aa) the project report; or
22	(bb) the authorized project
23	study for which a modification is
24	proposed, with respect to the

1	change in costs resulting from
2	such modification; or
3	(II) the proposed modification to
4	an authorized project; and
5	(E) an estimate, to the extent practicable,
6	of the monetary and nonmonetary benefits of—
7	(i) the project that is the subject of—
8	(I) the project report; or
9	(II) the authorized project study
10	for which a modification is proposed,
11	with respect to the benefits of such
12	modification; or
13	(ii) the proposed modification to an
14	authorized project.
15	(3) Certification.—The Secretary shall in-
16	clude in the annual report a certification stating
17	that each feasibility report, proposed feasibility
18	study, and proposed modification to a project or
19	project study included in the annual report meets
20	the criteria established in paragraph (1)(A).
21	(4) Appendix.—The Secretary shall include in
22	the annual report an appendix listing the proposals
23	submitted under subsection (b) that were not in-
24	cluded in the annual report under paragraph (1)(A)
25	and a description of why the Secretary determined

- 1 that those proposals did not meet the criteria for in-
- 2 clusion under such paragraph.
- 3 (d) Special Rule for Initial Annual Report.—
- 4 Notwithstanding any other deadlines required by this sec-
- 5 tion, the Secretary shall—
- 6 (1) not later than 60 days after the date of en-
- 7 actment of this Act, publish in the Federal Register
- 8 a notice required by subsection (b)(1); and
- 9 (2) include in such notice a requirement that
- 10 non-Federal interests submit to the Secretary any
- proposals described in subsection (b)(1) by not later
- than 120 days after the date of publication of such
- notice in the Federal Register in order for such pro-
- posals to be considered for inclusion in the first an-
- nual report developed by the Secretary under this
- section.
- 17 (e) Publication.—Upon submission of an annual
- 18 report to Congress, the Secretary shall make the annual
- 19 report publicly available, including through publication on
- 20 the Internet.
- 21 (f) Definition.—In this section, the term "project
- 22 report" means a final feasibility report developed under
- 23 the Reclamation Act of 1902 (32 Stat. 388), and all Acts
- 24 amendatory thereof or supplementary thereto.

## 1 SEC. 7. APPLICABILITY OF WIIN ACT.

- 2 Sections 4007 and 4009 of the WIIN Act (Public
- 3 Law 114-322) shall not apply to any project (as defined

4 in section 2 of this Act).

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